

# **Staff Report**

# Infill Housing Design Review

File Number: 10-C-25-IH

Meeting: 10/14/2025

Applicant: Logan A. Higgins Heyoh Design & Development

Owner: Quinn Epperly QB Realty Team, LLC

**District:** Edgewood Park Infill Housing Overlay District

### **Property Information**

**Location:** 2802 N. Broadway **Parcel ID:** 81 D E 001, 005

**Zoning:** C-G-2 (General Commercial), O (Office)

**Description:** Plat combining three lots

## **Description of Work**

Level I Subdivision/Plat

New subdivision plat fronting Bill Williams Avenue. Plat combines two 60' wide lots and one 206' wide lot (not platted) into one approximately 297' wide by 150' deep lot. The lot has approximately 119' of frontage on Bill Williams Avenue, and there is a greenway easement on the northeast lot line and a 12' wide access easement on the southeast lot line.

### **Applicable Design Guidelines**

Heart of Knoxville Infill Housing Design Guidelines

- 2. Housing Orientation
- On lots greater than 50' in width, consider recreating the original lot size.

#### **Comments**

- 1. Plats that do not meet the design standards require approval by the Design Review Board. The design guidelines recommend maintaining and creating the standard 50' wide lots that characterize the original development pattern within the Infill Housing overlay. The combination of the two 60' wide lots and the creation of a 297' wide lot does not meet the design guidelines. The applicant had a workshop with the Board in August where they presented plans to combine the lots and develop three apartment buildings on the site.
- 2. The existing 206' lot is currently only accessible from the greenway easement off Bill Williams Avenue and from the access easement that runs through a commercial parking lot with frontage on N Broadway, although it would be possible to obtain access via an access easement that runs through either of the existing 60' wide lots. The current access easement was previously used to access a house on the 206' wide lot that was demolished in 2015. The current zoning on the lots allows for a wide variety of commercial and residential uses, including multifamily developments.

The Subdivision Regulations allow access easements to serve commercial and residential development up to 5 lots

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and 10 dwelling units, but they cannot provide access to apartments. Combining the three lots allows this 206' wide by 150' deep area to be accessed directly from Bill Williams Avenue, instead of only through an access easement, but it could be subdivided into up to 4 lots if an access easement was used instead.

- 3. Bill Williams Avenue does not feature a uniform development pattern of 50' wide lots like most streets within the overlay; the original 1925 plat primarily featured 20-30' wide lots. Most of these lots have been combined into larger tax parcels and/or platted lots, and there are a mix of non-residential and residential uses along the street. Combining the three lots would not disrupt the pattern of the streetscape.
- 4. The proposed new lot would be conducive for a larger development, and it would be necessary to make apartment construction feasible on the 206' wide parcel. Under the current zoning, the new 297' wide lot could be subdivided later to create lots that meet the design guidelines. However, if the applicant did not pursue their current plans to build apartments, a larger non-residential development could be constructed on the new lot, which would not go to the Design Review Board for approval.

#### Recommendation

The Board should discuss access to the existing 206' wide lot and how the new 297' wide lot would make multifamily and commercial development more feasible.

If deemed appropriate, staff recommends approval of Certificate 10-C-25-IH as submitted.

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# DESIGN REVIEW BOARD

# APPLICATION FOR CERTIFICATE OF APPROPRIATENESS

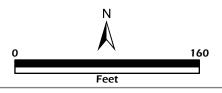


2802 N. Broadway

Edgewood Park Infill Housing Overlay District

Original Print Date: 10/7/2025 Revised: Knoxville - Knox County Planning - Design Review Board







### DESIGN REVIEW REQUEST

**DOWNTOWN DESIGN (DK)** 

HISTORIC ZONING (H)

**INFILL HOUSING (IH)** QB Realty Team LLC Applicant 10-C-25-IH 10/15/25 9/22/25 Date Filed Meeting Date (if applicable) File Number(s) CORRESPONDENCE All correspondence related to this application should be directed to the approved contact listed below. ☐ Owner ☐ Contractor ☐ Engineer ■ Architect/Landscape Architect Heyoh Design Logan Higgins Name Company Knoxville TN 37902 133 S Gay St, Ste C Address City State Zip 865.236.0430 Logan@heyohdesign.com Phone Email **CURRENT PROPERTY INFO** 552 S David Ln 8659638462 Quinn Epperly Owner Address Owner Name (if different from applicant) Owner Phone 2802 N Broadway & 0 Bill Williams Ave 081DE001 & 081DE005 Parcel ID **Property Address** W P TOMS SUB CG-2/O Neighborhood Zoning **AUTHORIZATION** 9-25-25 Malynda Wollert Malynda Wollert Please Print Date

# **REQUEST**

| DOWNTOWN DESIGN | Level 1:  Signs Alteration of an existing building/structure  Level 2:  Addition to an existing building/structure  Level 3:  Construction of new building/structure  Site design, parking, plazas, I  See required Downtown Design attachment for more details.  Brief description of work:   |                      |      |   |  |
|-----------------|--|----------------------|------|---|--|
| HISTORIC ZONING | Level 1:  Signs Routine repair of siding, windows, roof, or other features, in-kind; Installation of gutters, storm windows/doors  Level 2:  Major repair, removal, or replacement of architectural elements or materials Additions and accessory structures  Level 3:  Construction of a new primary building  Level 4:  Relocation of a contributing structure Demolition of a contributing structure  See required Historic Zoning attachment for more details.  Brief description of work: |                      |      |   |  |
| INFILL HOUSING  | Level 1:    Driveways, parking pads, access point, garages or similar facilities   Subdivisions  Level 2:   Additions visible from the primary street   Changes to porches visible from the primary street  Level 3:   New primary structure   Site built   Modular   Multi-Sectional  See required Infill Housing attachment for more details.   Brief description of work: Wanting to combine two parcels with intent to build multi-family housing.   |                      |      |   |  |
| STAFF USE ONLY  | ATTACHMENTS  Downtown Design Checklist  Historic Zoning Design Checklist  Infill Housing Design Checklist  ADDITIONAL REQUIREMENTS  Property Owners / Option Holders  Level 1: \$50 • Level 2: \$100 • Level 3: \$250 • Level 4: \$500   | FEE 1: FEE 2: FEE 3: | \$50 | <b>TOTAL:</b> \$50.00  Pd. 09/30/2025, SG |  |

| BEARING BASED ON: (I, WE), THE UNDERSIGNED OWNER(S) OF THE PROPERTY SHOWN HEREIN, HEREBY ADOPT THIS AS (MY, OUR) PLAN OF SUBDIVISION AN AS SHOWN TO THE PUBLIC USE FOREVER AND HEREBY CERTIFY THAT (I AM, WE ARE) THE OWNER(S) IN FEE SIMPLE OF THE PROPERTY AND AS PROPERTY OWNER(S) HAVE AN UNRESTRICTED RIGHT TO DEDICATE RIGHT-OF-WAY AND/OR GRANT EASEMENT AS   | ATLANTIC AVE  CLAIBORNE PL  CLAIBORNE PL  RE  RE  RE  RE  RE  RE  RE  RE  RE  R  |
|--|--|
| SHOWN ON THIS PLAT  OWNER(S) PRINTED NAME: SIGNATURE(S)  OWNER(S) PRINTED NAME: SIGNATURE(S)   | Linguis de la companya del companya della companya  |
| CERTIFICATE OF NOTARY STATE OF   | BILLWILLIAMS SITE IS AVE   |
| WITNESS MY HAND AND NOTARIAL SEAL, THIS THE DAY AND YEAR ABOVE. WRITTENNOTARY MY COMMISSION EXPIRES"SEAL"  | ASHNOOD PIL THE BRANEON AVE  |
| CERTIFICATION OF FINAL PLAT – ALL INDICATED MARKERS, MONUMENTS AND BENCHMARKS SET  IHERBY CERTIFY THAT I AM A REGISTERED LAND SURVEYOR LICENSED TO PRACTICE SURVEYING UNDER THE  GRID NORTH IS BASED ON A BEARING OF LASYS OF THE STATE OF TENNESSEE. I FURTHER CERTIFY HOW FLOET. THE STATE OF TENNESSEE. I FURTHER CERTIFY THAT I AM A COCOMPANYING BOXIMINGS, DO SOCUMENTS, AND STATEMENTS CONFORM, TO THE BEST OF MY KNOWLLE. FLOOR CONTROL POINT #I (FOR TO #1 170 OF KNOXVILLE CO | The state of the s |
| TENNESSEE LICENSE NO   | VICINITY MAP<br>N.T.S.   |
| PREPARED IN COMPLIANCE WITH THE CURRENT EDITION OF THE RULES OF TENNESSEE STATE BOARD OF EXAMINERS FOR  LAND SURVEYORS – STANDARDS OF PRACTICE.  REGISTERED LAND SURVEYOR TENNESSEE LICENSE NO. 2927 OHP   | SURVEY NOTES:  1. BEARINGS SHOWN HEREON ARE BASED ON TENNESSEE STATE   |
| CERTIFICATION OF NO RECORDED EASEMENTS THIS IS TO CERTIFY THAT THERE ARE NO KNOWN RECORDED DRAINAGE OR UTILITY EASEMENTS ON LOT LINE(S) BEING ELIMINATED ON THIS SUBDIVISION PLAT.   | PLANE COORDINATE SYSTEM, NORTH AMERICAN DATUM OF 1983 (NAD 83) ADJUSTMENT 2011 BY STATIC OBSERVATIONS. SEE GNSS NOTES. 2. DISTANCES SHOWN ARE GROUND DISTANCES. 3. THE PURPOSE OF THIS SURVEY IS TO COMBINE TRACTS 1 AND 2 OF  |
| REGISTERED LAND SURVEYOR TENNESSEE LICENSE NO DATE OHP   | THE QB REALTY TEAM LLC, AS RECORDED IN INSTRUMENT NUMBER 202310100018816 IN THE REGISTER OF DEEDS OFFICE FOR KNOXVILLE, TENNESSEE, INTO 1 LOT AS SHOW. 3.1. LOT 1 = 51,798.0 SQUARE FEET (1.19 ACRES) MORE OR LESS   |
| CERTIFICATION OF APPROVAL OF PUBLIC SANITARY SEWER SYSTEM - MINOR SUBDIVISIONS  THIS IS TO CERTIFY THAT THE SUBDIVISION SHOWN HEREON IS APPROVED SUBJECT TO THE INSTALLATION OF PUBLIC SANITARY SEWERS AND TREATMENT FACILITIES, AND THAT SUCH INSTALLATION SHALL BE IN ACCORDANCE WITH STATE AND LOCAL REGULATIONS. IT IS THE RESPONSIBILITY OF THE PROPERTY OWNER TO VERIFY WITH THE UTILITY PROVIDER TRUSTLES OF THE KNOXVILLE—OAK RIDGE AREA CENTRAL LABOR COUNCIL, AFL-CIO INSTRUMENTAL LABOR COUNCIL, AFL-CI | 4. THE BOUNDARY SHOWN HEREON IS LOCATED IN "ZONE X" ACCORDING TO THE FEDERAL EMERGENCY MANAGEMENT AGENCY'S FLOOD INSURANCE RATE MAP FOR KNOX COUNTY, TENNESSEE AND INCORPORATED AREAS. THIS MAP IS DESIGNATED AS MAP NUMBER 47093C0281G AND HAS AN EFFECTIVE DATE OF MAY 02, 2007.   |
| FOUND MAG NAIL WITH AUTHORIZED SIGNATURE FOR UTILITY DATE  FOUND 5/8" IRON PIN   | <ul> <li>5. ALL MONUMENTS FOUND WERE HONORED FOR THEIR LOCATION,<br/>UNLESS OTHERWISE NOTED.</li> <li>6. THE SUBJECT BOUNDARY SHOWN HEREON IS ZONED "O" AND<br/>"C-G-2" AS SHOWN.</li> </ul>   |
| CERTIFICATION OF APPROVAL OF PUBLIC WATER SYSTEM - MINOR SUBDIVISIONS THIS IS TO CERTIFY THAT THE SUBDIVISION SHOWN HEREON IS APPROVED SUBJECT TO THE INSTALLATION OF A PUBLIC WATER SYSTEM, AND THAT SUCH INSTALLATION SHALL BE IN ACCORDANCE WITH STATE AND LOCAL REGULATIONS. IT IS SURVEYED AVAILABILITY OF THE PROPERTY OWNER TO VERIFY WITH THE VICINITY OF THE LOT(S) AND TO PAY FOR THE INSTALLATION OF THE RESPONSIBILITY OF THE LOT(S) AND TO PAY FOR THE INSTALLATION OF THE RESPONSIBILITY OF THE LOT(S) AND TO PAY FOR THE INSTALLATION OF THE RESPONSIBILITY OF THE LOT(S) AND TO PAY FOR THE INSTALLATION OF THE NOT AND THE VICINITY OF THE LOT(S) AND TO PAY FOR THE INSTALLATION OF THE NOT AND THE VICINITY OF THE LOT(S) AND TO PAY FOR THE INSTALLATION OF THE NOT AND THE VICINITY OF THE LOT(S) AND TO PAY FOR THE INSTALLATION OF THE VICINITY OF THE LOT(S) AND TO PAY FOR THE INSTALLATION OF THE VICINITY OF THE LOT(S) AND TO PAY FOR THE INSTALLATION OF THE VICINITY OF THE LOT(S) AND TO PAY FOR THE INSTALLATION OF THE VICINITY OF THE LOT(S) AND TO PAY FOR THE INSTALLATION OF THE VICINITY OF THE LOT(S) AND TO PAY FOR THE INSTALLATION OF THE VICINITY OF THE LOT(S) AND TO PAY FOR THE INSTALLATION OF THE VICINITY OF THE LOT(S) AND TO PAY FOR THE INSTALLATION OF THE VICINITY OF THE LOT(S) AND TO PAY FOR THE INSTALLATION OF THE VICINITY OF THE LOT(S) AND TO PAY FOR THE INSTALLATION OF THE VICINITY OF THE LOT(S) AND TO PAY FOR THE INSTALLATION OF THE VICINITY OF THE LOT(S) AND TO PAY FOR THE INSTALLATION OF THE VICINITY OF THE LOT(S) AND TO PAY FOR THE INSTALLATION OF THE VICINITY OF THE LOT(S) AND TO PAY FOR THE INSTALLATION OF THE VICINITY O | <ol> <li>THE MINIMUM BUILDING AND STRUCTURE SETBACKS ARE PER CURRENT ZONING REGULATIONS.</li> <li>THIS SURVEY WAS PERFORMED WITHOUT THE BENEFIT OF A TITLE REPORT AND IS SUBJECT TO ANY EASEMENTS, REGULATIONS OR RESTRICTIONS IN EFFECT AT THE TIME OF THIS SURVEY. NO TITLE OPINION IS EXPRESSED OR IMPLIED.</li> </ol>  |
| FOUND IRON PIN WITH CAP_ AUTHORIZED SIGNATURE FOR UTILITY DATE  FOUND IRON PIN WITH CAP_ STAMPED "TIM HOWELL RLS #2263" \  Output  AUTHORIZED SIGNATURE FOR UTILITY DATE   | 9. UNDERGROUND UTILITIES ARE SHOWN BY VISIBLE APPURTENANCES AT THE TIME OF THE SURVEY. THERE HAS BEEN NO ATTEMPT TO LOCATE ANY UNDERGROUND UTILITIES OR IMPROVEMENTS. NO WARRANTY IS EXPRESSED OR IMPLIED BY   |
| OWNER CERTIFICATION FOR PUBLIC SEWER AND WATER SERVICE – MINOR SUBDIVISIONS  (I, WE) THE UNDERSIGNED OWNER(S) OF THE PROPERTY SHOWN HEREIN UNDERSTAND THAT IT IS OUR RESPONSIBILITY TO VERIFY WITH THE UTILITY PROVIDER THE AVAILABILITY OF PUBLIC SEWER AND WATER SYSTEMS IN THE VICINITY OF THE LOT(S) AND TO PAY FOR THE INSTALLATION OF THE REQUIRED CONNECTIONS.  S 55°   '47" W   3.13' FOUND 1/2" IRON PIPE  FOUND 1/2" IRON PIPE  WITH ELBOW  EXISTING 10' EASEMENT  WITH ELBOW  WITH ELBOW  | SHOWING THESE ESTIMATED LOCATIONS.  10. THE PROPERTY OWNER, PROPERTY OWNERS ADDRESS AND KNOX COUNTY PARCEL ID NUMBER: 081DE005 & - QB REALTY TEAM LLC 081DE001 9812 WESTLAND DR KNOXVILLE, TN 37922  |
| OWNER(S) PRINTED NAME:   | 11. THIS SURVEY IS CERTIFIED TO: QUINN EPPERLY 2042 TOWN CENTER BLVD PMB 318 KNOXVILLE, TN 37922   |
| PARCEL ID: 081DE00201  5 56°32'24" W 46.6   FOUND 1/2" IRON PIN WITH CAP STAMPED WITH CAP STAMPED ADVANCED HOME SERVICES P.P.  |  |
| IRON PIPE 10 1 20241223-0033167  DATE: BY REMAINDER OF S 56°32'24" W 28.30'  |  |
| ADDRESSING DEPARTMENT CERTIFICATION  I, THE UNDERSIGNED, HEREBY CERTIFY THAT THE SUBDIVISION NAME AND ALL STREET NAMES CONFORM TO THE KNOXVILLE OR KNOX COUNTY STREET NAMING AND ADDRESSING ORDINANCE, THE ADDRESSING GUIDELINES AND PROCEDURES, AND THESE REGULATIONS.  PHILIP CHESNEY INSTRUMENT NUMBER  | LEGEND:  |
| CITY OF KNOXVILLE DEPARTMENT OF ENGINEERING THE KNOXVILLE DEPARTMENT OF ENGINEERING HEREBY APPROVES THIS PLAT ON THIS THE  DAY OF  | —————————————————————————————————————  |
| ENGINEERING DIRECTOR   | X X FENCE LINE OHP OVERHEAD POWER LINE WATERLINE MARKED  |
| TAXES AND ASSESSMENTS THIS IS TO CERTIFY THAT ALL PROPERTY TAXES AND ASSESSMENTS DUE ON THIS PROPERTY HAVE BEEN PAID.  CITY TAX CLERK: SIGNED: DATE:  FOUND IRON PIN WITH  | SET #5 REBAR AND CAP STAMPED "A SCHMEING #2927"  FOUND IRON PIN / IRON PIPE  |
| INSTRUMENT NUMBER 202402210040380 TRACT 1 PLANNING STAFF CERTIFICATION OF APPROVAL FOR RECORDING - FINAL PLAT THIS IS TO CERTIFY THAT THE SUBDIVISION PLAT SHOWN HEREON HAS BEEN FOUND TO COMPLY WITH THE SUBDIVISION REGULATIONS OF KNOXVILLE AND WAVERS NOTED ON THIS PLAT. AND THAT THE RECORD PLAT IS HEREBY APPROVED FOR RECORDING IN  S 57°25'09" W 12.07'  CAP STAMPED "ROTH" FINAL PLAT OF ROSE MOUND ADD. S/D RESUB. OF LOT 8R P/O 9 & 10 INSTRUMENT NUMBER 201706280079589 PARCEL ID: 081DE03001  S 57°25'09" W 12.07'  FINAL PLAT OF ROSE MOUND ADD. S/D RESUB. OF LOT 8R P/O 9 & 10 INSTRUMENT NUMBER 201706280079589 PARCEL ID: 081DE03001  S 57°25'09" W 12.07'  | <ul> <li>● FOUND MAG NAIL</li> <li>◆ CONTROL POINTS</li> <li>Ծ FIRE HYDRANT</li> <li>• POWER POLE</li> <li>• ANCHOR - GUY WIRE</li> <li>⑤ SANITARY SEWER MANHOLE</li> </ul>  |
| THE OFFICE OF THE KNOX COUNTY REGISTER OF DEEDS. PURSUANT TO SECTION 13-3-405 OF TENNESSEE CODE  ANNOTATED THE APPROVAL OF THIS PLAT BY THE PLANNING COMMISSION SHALL NOT BE DEEMED TO CONSTITUTE OR  STAMPED "TIM HOWELL RLS #2263"  EFFECT AN ACCEPTANCE BY THE CITY OF KNOXVILLE OR KNOX COUNTY OF THE DEDICATION OF ANY STREET OR OTHER  GROUND UPON THE PLAT.   | WATER METER  ASPHALT PAVING  |
| SIGNED: DATE: THE STATE OF THE  | CONCRETE PAVING  |
|  |  |
| AUTOZONE DEVELOPMENT, LLC INSTRUMENT NUMBER 202402210040380  | RESUBDIVISION OF LOTS 1 & 2<br>IN THE W.P. TOM'S HUTCHINSON  |
| CERTIFICATE OF ACCURACY  1. THIS SURVEY WAS CONDUCTED IN PART WITH GINSS SURVEY EQUIPMENT. THE GINSS DATA WAS POST PROCESSING SERVICE AND TRIMBLES CENTER POINT PROCESSING SERVICE AND REFERENCED TO NAD83 (2011) (EPOCH 2010). 2. THE GINSS DATA WAS OBSERVED ON SEPTEMBER 21, 2023. 3. THE COORDINATE SYSTEM USED FOR THESE OBSERVED NOT SEPTEMBER 21, 2023. 4. THE GOORDINATE SYSTEM USED FOR THESE OBSERVED NOT SET OF GIGNAU TO SET OF GIG | AVENUE SUBDIVISION, AND THE REMAINDER OF TRACT 1, OF THE QB REALTY TEAM LLC PROPERTY   |
| LEAST 1:10,000.  3.1. US STATE PLANE 1983, ZONE - TENNESSEE 4100  3.2. GEOID MODEL: GEOID18  3.3. COMBINED SCALE FACTOR = 1,000885523  3.4. THE COMBINED SCALE FACTOR WAS APPLIED AT THE  DIRECT SUPERVISION, THAT THIS DRAWING ACCURATELY DEPICTS THE  DIRECT SUPERVISION, THAT THIS DRAWING ACCURATELY DEPICTS THE  LEAST 1:10,000.  1. US STATE PLANE 1983, ZONE - TENNESSEE 4100  1. US STATE PLANE 1983, ZON | KNOX COUNTY PARCELS CITY OF KNOXVILLE WARD 16, BLOCK 16445 DISTRICT 2 KNOX COUNTY, TENNESSEE   |
| SURVEY, AND THAT IT IS TRUE AND CORRECT TO THE BEST OF MY COORDINATES FOR THESE CONTROL POINTS:  KNOWLEDGE, INFORMATION, AND BELIEF. THE FIELD WORK WAS POINT #1: N: 612357,459 E: 2582780.415  LUTILITY AND DRAINAGE EASEMENT  THESE REQUIRED UTILITY AND DRAINAGE EASEMENTS  THESE REQUIRED UTILITY AND DRAINAGE EASEMENTS   | QUINN EPPERLY  |
| EL: 957.386  SHALL BE TEN (10) FEET IN WIDTH INSIDE ALL EXTERIOR LOT  4. THE EQUIPMENT USED FOR THESE GNSS OBSERVATIONS WAS A  LINES ADJOINING STREETS AND PRIVATE RIGHTS-OF-WAY   | 2042 TOWN CENTER BLVD, PMB 318<br>KNOXVILLE, TN 37922  |

SCALE 1" = 30' DATE: 07/31/25

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