

Report of Staff Recommendation

File No.: 6-A-24-TOG

Applicant: LOVELL PLACE LLC & LOVELL PLACE AT CORNERSTONE LLC

Request: BUILDING PERMIT

Meeting Date: 2/10/2025

Address: 1013 & 1033 Lovell Rd Map/Parcel Number: 118 049 & 05001

Location: West side of Lovell Rd, north of Cornerstone Dr

Existing Zoning: CA (General Business), TO (Technology Overlay)

Proposed Zoning: N/A

Existing Land Use: Agriculture/forestry/vacant land, single family residential

Proposed Land Use: N/A

Appx. Size of Tract: 7.1 acres

Access is via Lovell Road, a minor arterial street with 67 ft of pavement width within a right-of-

way width ranging from 113 to 158 ft.

Surrounding Zoning

and Land Uses:

North: OB (Office, Medical, and Related Services), TO (Technology Overlay) -

Agriculture/forestry/vacant land

South: CB (Business and Manufacturing) - Agriculture/forestry/vacant land, office

East: RA (Low Density Residential), A (Agricultural), OB (Office, Medical, and Related

Services), TO (Technology Overlay) - Single family residential, multifamily residential

(under construction)

West: OB (Office, Medical, and Related Services) - Multifamily residential (under construction)

Comments:

This is a request for a grading plan for two parcels comprising 12 total acres on Lovell Road, though only a portion of the site is in the TO (Technology Overlay) zone and under the purview of the TTCDA. The total area within the TO under TTCDA review is approximately 7.1 acres. Of that acreage, only 0.79 acres are within the Hillside Protection (HP) area. Most of this land is in the 0-25% slope range, though there is a pocket of topography in the 25-40% range.

Approximately 50% of the HP area in the TO zone was disturbed, as is evident in the 1959 aerial map (see waiver request and attachments). Planning considers disturbed areas to be exempt from the HP guidelines since the intent of this section is to protect natural slopes, and in previously disturbed cases, the natural slope has already been altered. The portion of the HP area that has not been disturbed is subject to TTCDA regulations.

PURSUANT TO ARTICLE V, SECTION 2 OF THE TTCDA ADMINISTRATIVE RULES AND PROCEDURES, THE DECISION OF THE TTCDA TO APPROVE REQUESTS FOR GRADING PERMIT CERTIFICATES OF APPROPRIATENESS MUST BE BASED ON THE FOLLOWING CRITERIA:

CONFORMITY OF THE PROPOSAL WITH THE TENNESSEE TECHNOLOGY CORRIDOR DESIGN GUIDELINES.

1. Some grading has already occurred stemming from the multifamily development along the northern and western boundaries of the property. This is consistent with Section 1.2.1, which keeps grading to a minimum during the development process.

- 2. The proposed grading plan is aligned with Section 1.2.2 which calls for grading to complement natural landforms. The proposed grading would allow the stormwater to run in the same general direction. For example, a natural depression in the land would remain. The proposed grading smooths out the part of the site to be developed, with that part of the site sloping down to meet the natural depression, further defining it as a means of stormwater mitigation. Additionally, silt fencing will be provided around the required 60-ft stream buffers to protect water quality.
- 3. Section 1.2.3 prohibits any land disturbance until a Certificate of Appropriateness (COA) is issued. Land disturbance is defined as grading or vegetation removal. Other than the grading for the adjacent site, which has a COA, no grading has occurred.
- 4. Section 1.5 pertaining to open space calls to preserve areas for aesthetics and conservation. Development in this area is not expected to impair any views since the site is lower than the surrounding properties to the north and west. There is a blue line stream on the property, and the water quality buffers will preserve a 60-ft wide area along the stream.
- 5. The applicant has noted the vegetation on the property includes Bradford pears and Osage orange trees, which are invasive species. While a landscaping plan will not be reviewed until site plans are submitted, Section 3.1.6 prohibits and calls for removing invasive species. Planning finds that the plan provided has met the intent of the guidelines, which include the prevention of erosion, preservation of vegetation, and preservation of scenic views.
- 6. As mentioned previously, part of the site is in the HP area. Section 1.12, Hillside and Ridgetop Development, has specific requirements for HP (Hillside Protection) areas. Subsection 1.12.1.C requires compliance with the Hillside and Ridgetop Protection Plan, which includes guidelines for land disturbance. The recommended disturbance budget is 0.37 acres, and the applicant requests to disturb 0.664 acres in the HP area. A waiver is required to exceed the maximum disturbance recommended by the Guidelines. Approximately half of the HP area in the TO zone has already been disturbed and therefore considered exempt; the other half is subject to TTCDA regulations. Planning supports the requested waiver since most of the land in the HP area is below a 25% slope, much of the HP area within the TO zone has been previously disturbed, the proposed grading is supported by Knox County Engineering and Public Works, and buffers will be provided to protect the land around the stream.
- 7. A second waiver is needed to increase the land disturbance of land with slopes 25% or greater from 0% to 78.45% (0.091 acres). Staff supports the requested waiver because the disturbance is outside stream buffers and invasive trees will be removed.

CONFORMITY OF THE PROPOSAL WITH THE KNOXVILLE-KNOX COUNTY MINIMUM SUBDIVISION REGULATIONS AND EITHER THE KNOXVILLE ZONING ORDINANCE, OR THE KNOX COUNTY ZONING ORDINANCE, AS APPROPRIATE.

1. This property is zoned CA (General Business) and TO (Technology Overlay) in Knox County. The CA zone is for general retail business and services. The TO zone requires a grading plan and building plan to be reviewed before any permits are issued. A building plan will have to be returned to this body for review. Compliance with zoning requirements will be determined during review of site plans.

EFFECT OF THE PROPOSAL ON THE SUBJECT PROPERTY, SURROUNDING PROPERTY AND THE COMMUNITY AS A WHOLE.

1. This grading plan should not adversely affect any surrounding properties. Site plans show the required stream buffers, and the plans must comply with Knox County and the Tennessee Department of Environment and Conservation stormwater management plan requirements.

CONSISTENCY OF THE PROPOSAL WITH THE REQUIREMENTS OF KNOX COUNTY DEPARTMENTS, AS APPROPRIATE.

1. Knox County Engineering staff has reviewed the project and found it to be in compliance with engineering requirements, including those for stormwater.

Design Guideline Conformity:

With the recommended conditions and waiver, the proposed development conforms to the TTCDA Design Guidelines.

Waivers and Variances Requested:

1) Increase the maximum disturbance area from 0.37 to 0.664 acres.

2) Increase the land disturbance within the Hillside Protection area on slopes 25% or greater

from 0% to 78.45%.

Staff Recommendation:

Staff recommends approval of this request for a Certificate of Appropriateness for a grading permit, subject to 3 conditions, and recommends the actions listed below on the required waivers from the Design Guidelines.

WAIVER REQUEST RECOMMENDATIONS:

1) Increase the maximum disturbance area from 0.37 to 0.664 acres because most of the land in the HP area is below a 25% slope, the majority of the HP area within the TO zone has been previously disturbed, the proposed grading is supported by Knox County Engineering and Public Works, and buffers will be provided to protect the land around the stream.

2) Increase the land disturbance within the Hillside Protection area on slopes 25% or greater from 0% to 78.45% because the disturbance is outside stream buffers and invasive trees will be removed.

APPROVE WITH THE FOLLOWING 3 CONDITIONS:

- 1) Meeting all applicable requirements of the Knox County Department of Engineering and Public Works.
- 2) Meeting all applicable requirements of the Knox County Zoning Ordinance.
- 3) If during design plan approval or construction of the development, it is discovered that unforeseen off-site improvements within the right-of-way are necessary, the developer will either enter into a memorandum of understanding (MOU) with the County for these improvements or reimburse the County for their direct expenses (if completed by County crews) to make corrections deemed necessary.

6 A 24 TOG

From Benjamin C. Mullins

bmullins@fmsllp.com>

Date Thu 12/5/2024 12:05 PM

To Whitney Warner <whitney.warner@knoxplanning.org>

Cc Chris Golliher <cgolliher@ardurra.com>; Ruth Ellis <Ruth@ellislawtn.com>

Whitney,

Chris forwarded me your email to him about 1013 and 1033 Lovell Road not being on the November agenda. We would actually want this to be put on the February, 2025 agenda, as we are still working on some miscellaneous matters with Knox County. If that's agreeable, then please let me know.

Thanks!

Benjamin C. Mullins Attorney

Frantz, McConnell and Seymour, LLP. Established in 1902. Client centric and committed to success.

550 W. Main Street, Suite 500 | Knoxville, Tennessee 37902

phone: 865.546.9321 | fax: 865.637.5249 | email: bmullins@fmsllp.com

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Request to

Postpone · Table · Withdraw

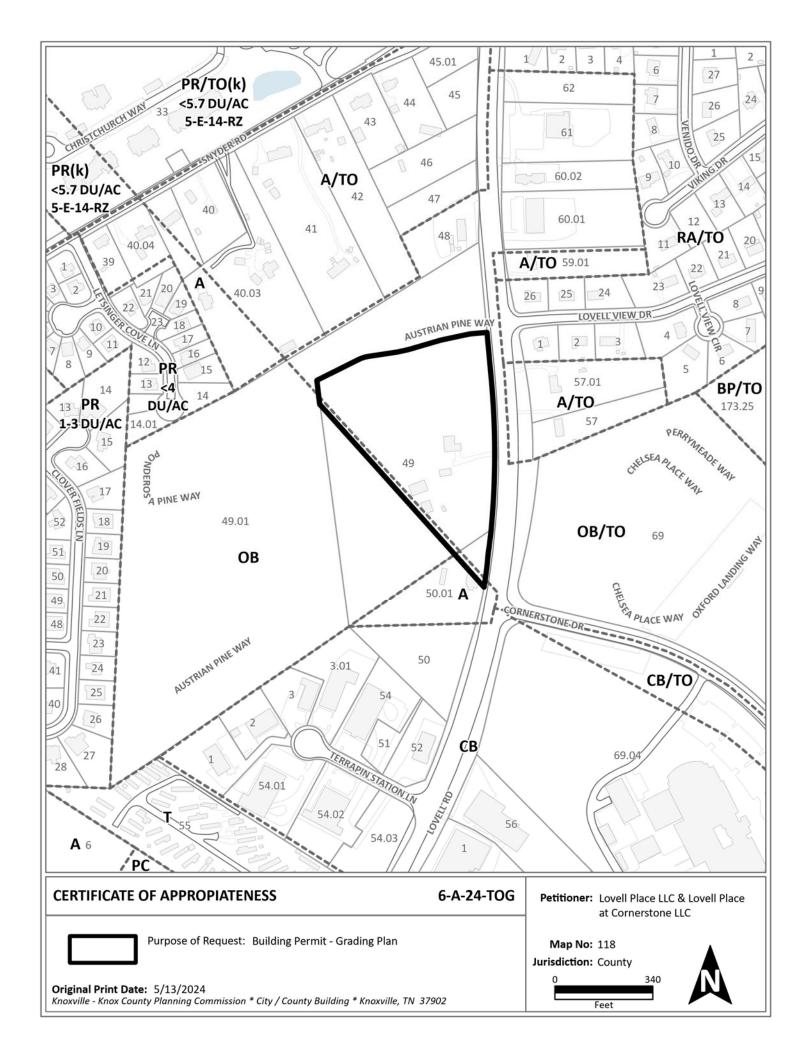
Lovell Place LLC & Lovell Place	ace at Cornerstone Drive, LLC	7/29/202	24
Applicant Name (as it appears on the	ne current TTCDA agenda)	Date of Re	quest
August 5, 2024			File Number(s)
Scheduled Meeting Date		6-A-24-TOG	
POSTPONE			
	neeting. All requests must be acted upo	est is received in writing and paid for by and by the TTCDA, except new applications	
SELECT ONE: 30 days	60 days 9 0 days		9
Postpone the above application(s	N 12+1 2024	Planning Commission	Meeting.
WITHDRAW			
is heard. Applicants are eligibl	e for a refund only if a written request f	r to and/or during the TTCDA meeting in or withdrawal is received no later than cl t is approved by the Executive Director or	ose of business 2
TABLE		*The refund check will be mailed	to the original payee
☐ TABLE: Any item requested fo or untable an item.	r tabling must be acted upon by the TTC	DA before it can be officially tabled. Then	re is no fee to table
AUTHORIZATION Bys	igning helow I certify I am the property	owner, and/or the owners authorized rep	presentative
AUTA T. E.	Ruth T. E		
Applicant Signature	Please Prin	t	
865-567-1716	ruth@el	islawtn.com	
Phone Number	Email		
STAFF ONLY			
257.	Whitney Warner		
Whitney Worner Staff Signature	Please Print) Date Paid	□ No Fee
Eligible for Fee Refund? Yes	□ No Amount:		
Approved by:		Date:	
Payee Name	Payee Phone	Payee Address	

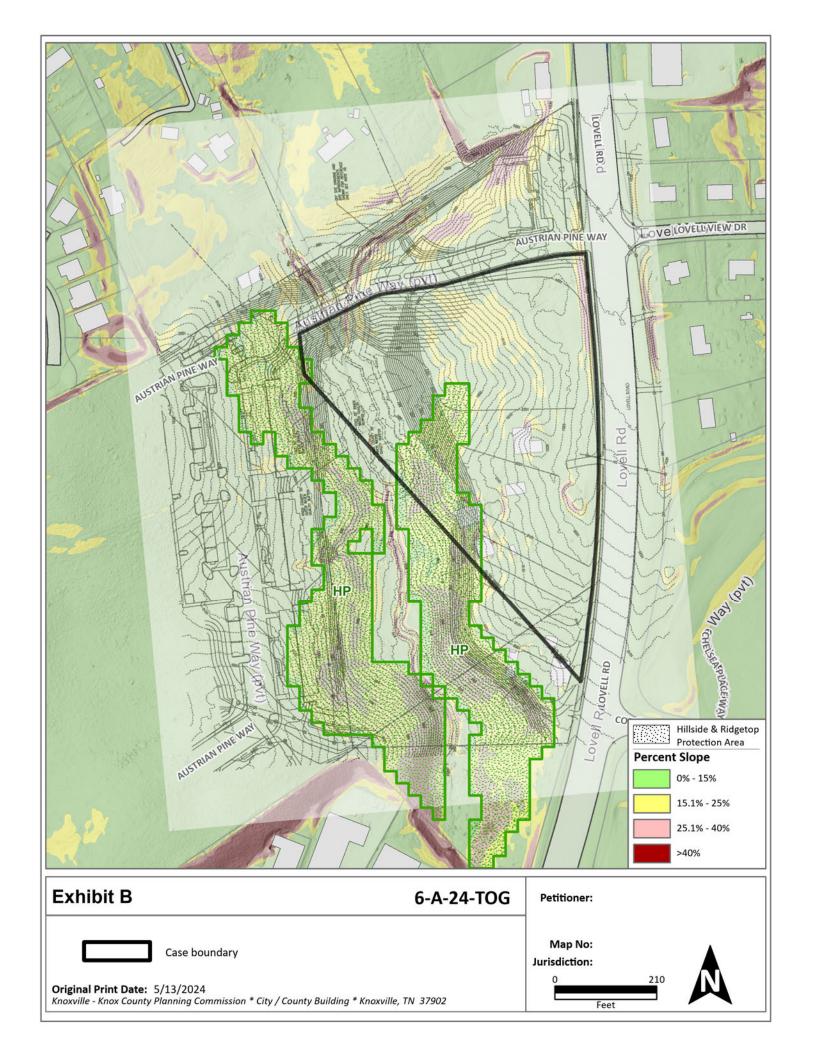


Request to

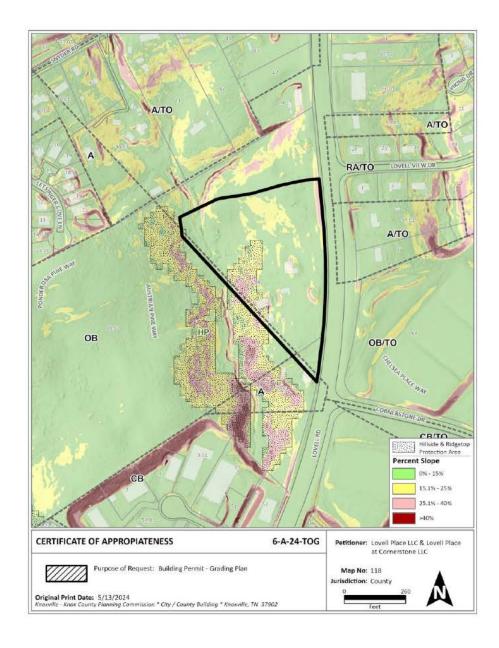
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Lovell Place LLC & Lovell Place	ace at Cornerstone LLC		5/16/202	4
Applicant Name (as it appears on the	ne current TTCDA agenda)		Date of Req	uest ,
June 10, 2024				File Number(s)
Scheduled Meeting Date	***************************************	6-A-24-TOG		
POSTPONE				
■ POSTPONE: All applications are the week prior to the TTCDA re for one 30-day automatic post	neeting. All requests must be a	he request is received in writing cted upon by the TTCDA, except		
SELECT ONE: 30 days	50 days			ä
Postpone the above application(s) until the August 5, 2024	Plan	nning Commission	Meeting.
WITHDRAW				
is heard. Applicants are eligible	e for a refund only if a written re	cant prior to and/or during the T equest for withdrawal is receive e request is approved by the Exe	d no later than clo	se of business 2
TABLE		*The refund che	eck will be mailed t	to the original payee.
☐ TABLE: Any item requested for or untable an item.	tabling must be acted upon by	the TTCDA before it can be offi	cially tabled. There	e is no fee to table
AUTORIZATION Bys	igning below, I certify I am the p	property owner, and/or the owner	ers authorized repr	resentative.
Applicant Signature	De Mgr. to	Puth T. E	Ville, V	Nguster
865-567-1716	ru	th@ellislawtn.com		
Phone Number	Em			4661111100 11100
STAFF ONLY		æ		
Whitney Worner	Whitney	Warner		П 41-5
Staff Signature	Please Prin	14.10.1-10.10.10.10.10.1	Date Paid	No Fee
Eligible for Fee Refund? ☐ Yes	□ No Amount:			
Approved by:		Date:		
Payee Name	Payee Phone	Payee Address		



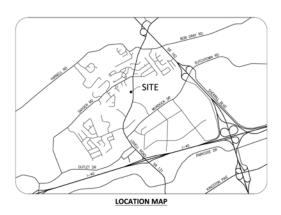


CATEGORY	ACRES	RECOMMENDED DISTURBANCE BUDGET (Percent)	DISTURBANCE AREA (Acres)	
Total Area of Site	7.10			
Non-Hillside	6.31	N/A		
0-15% Slope	0.08	100%	0.08	
15-25% Slope	0.49	50%	0.25	
25-40% Slope	0.20	20%	0.04	
Greater than 40% Slope	0.02	10%	0.00	
Ridgetops				
Hillside Protection (HP) Area	0.79	Recommended disturbance budget within HP Area (acres)	0.37	
		Percent of HP Area	46.6%	



LOVELL PLACE AT CORNERSTONE DRIVE, LLC & LOVELL PLACE, LLC PROPERTIES

1013 AND 1033 LOVELL ROAD KNOXVILLE, TENNESSEE 37932



RAWING IND	EX		
SHEET NO.	REV. NO.	ISSUE DATE	TITLE
C0.01	~~~	01/22/25	COVER SHEET & INDEX
C1.01	4	01/22/25	GRADING PLAN
C2:01	4	01/22/25	EPSC PLAN - STACE 1
C2.02	4	01/22/25	EPSC PLAN - STAGE 2
C2.03		01/22/25	EPSC PLAN - STAGE J
C3.01		12/13/24	STORM DRAINAGE PLAN
C4.01	2	12/13/24	DETAILS
C4.02	2	12/13/24	DETAILS



RUTH T. ELLIS, MANAGER 192 TOWANDA TRAIL KNOXVILLE, TN 37919

ruth@ellislawtn.com (MS) 567-1716

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1013 & 1031 COVELL ROAD
KNOXVILLE, TN 37932
COVER SHEET AND INDEX

LOVELL PLACE AT CORNERSTONE DR 1013 & 103 KNOXVII



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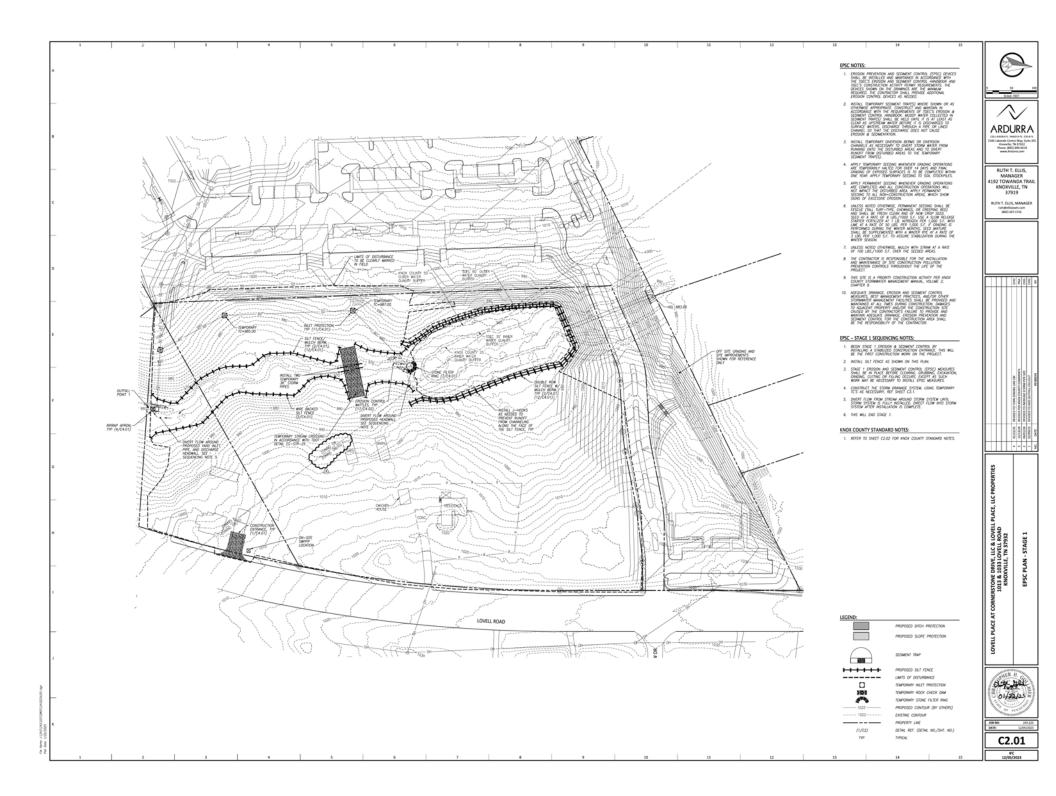
RUTH T. ELLIS, MANAGER 4192 TOWANDA TRAIL KNOXVILLE, TN 37919

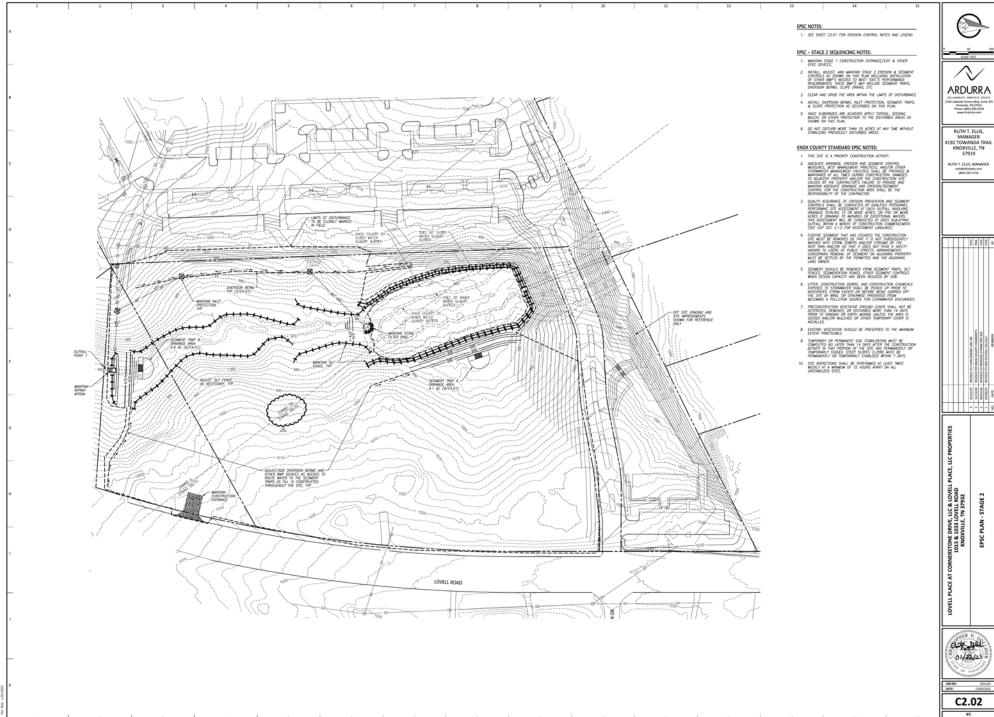
RUTH T. ELLIS, MANAGER ruth@ellislawtn.com (MS) 567-1716

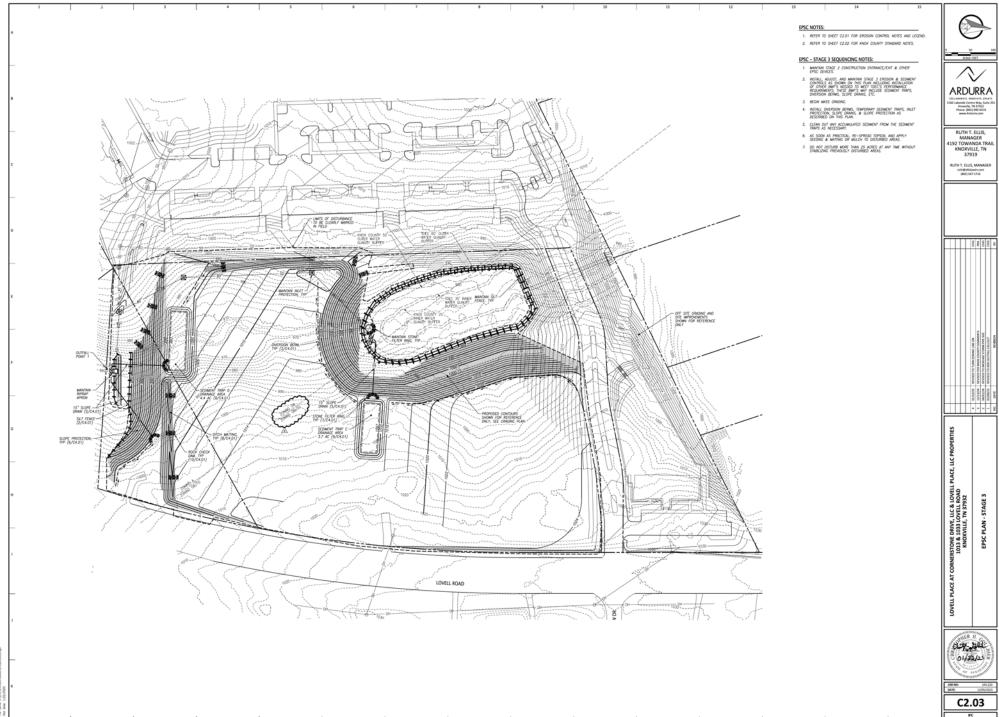
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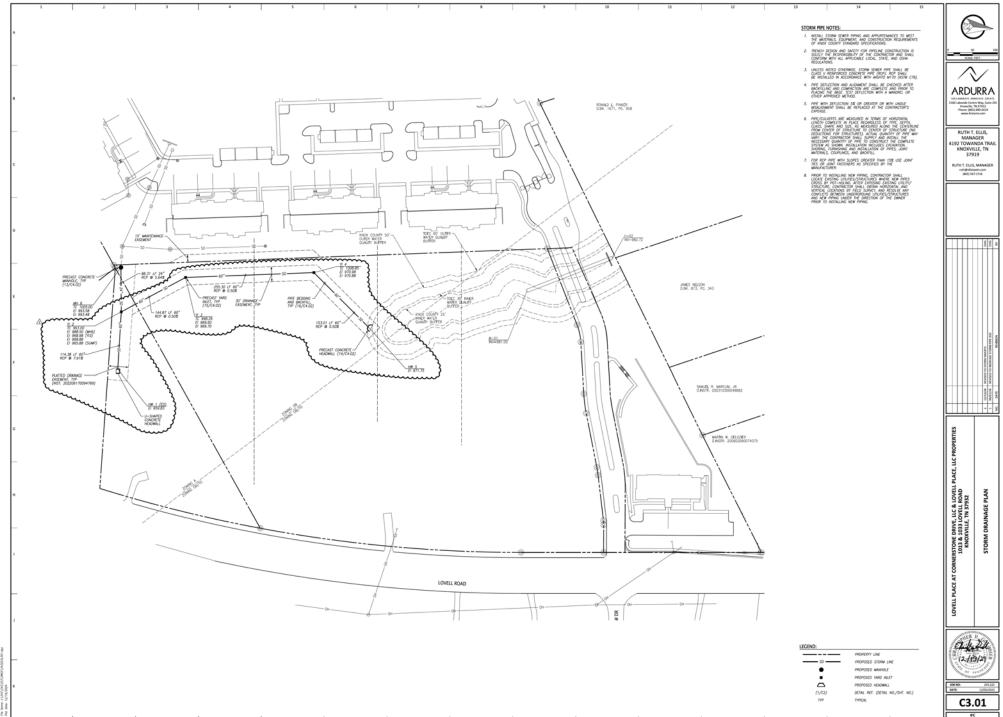
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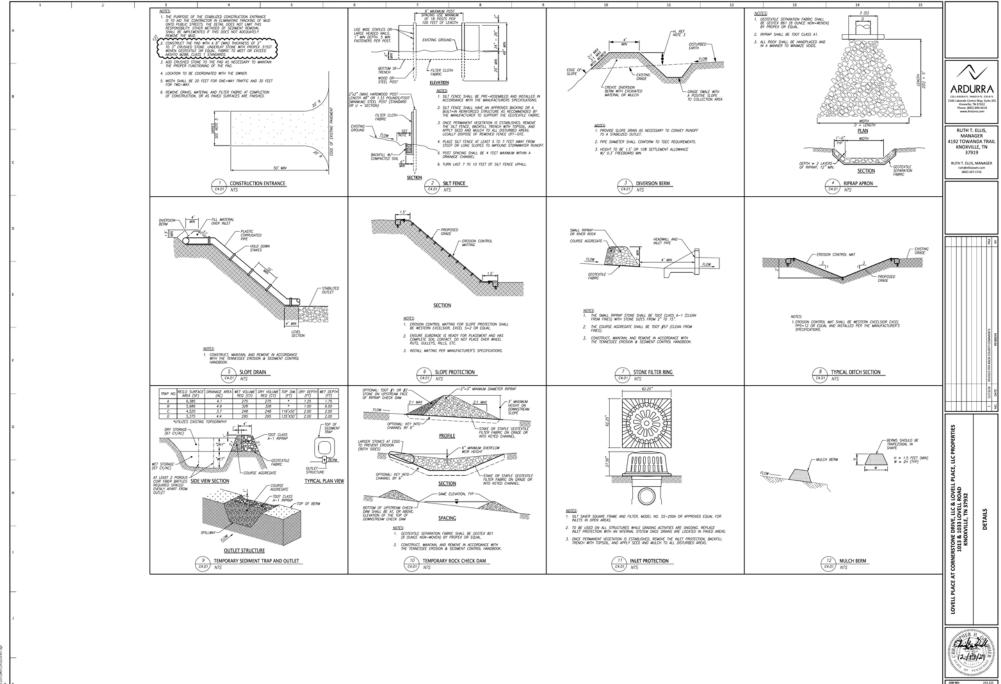
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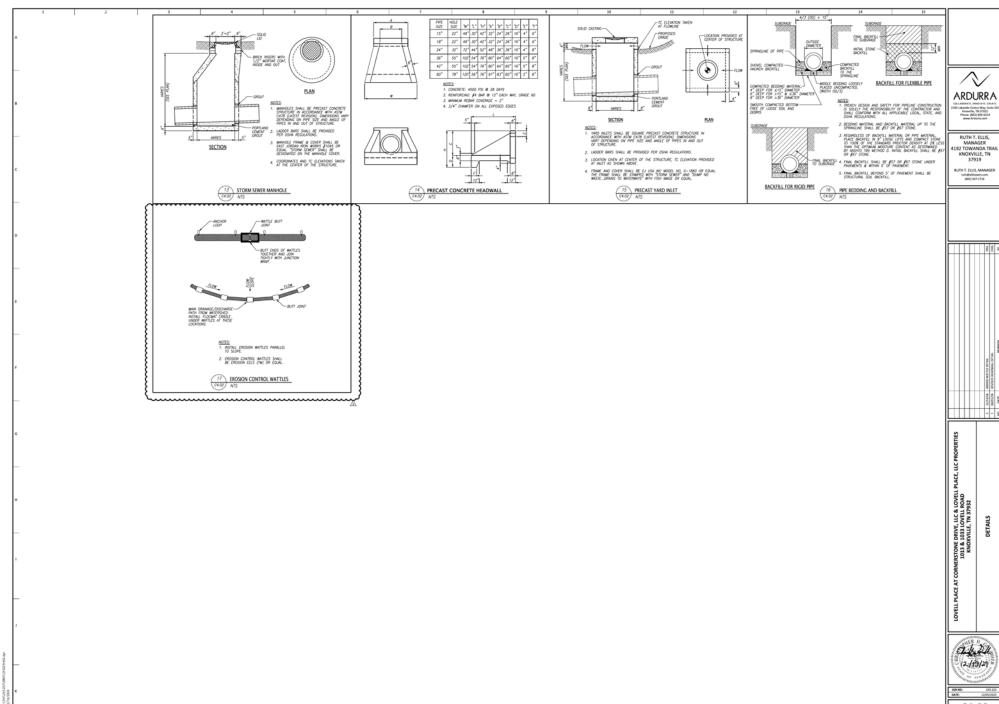








C4.01



C4.02



January 20th, 2025

Ms. Whitney Warner Planner Knoxville-Knox County Planning 400 Mian St., Suite 403 Knoxville, TN 37902

Re: 1013 & 1033 Lovell Rd TTCDA Waiver Request (6-A-24-TOG)

Ms. Warner:

On behalf of Ruth T. Ellis, Mgr., applicant for the Lovell Place properties, we would like to request waivers to specific subsections of the TTCDA Guidelines for Hillside and Ridgetop Development (i.e., Section 1.12) noting that the submitted plans strive to meet the intent of the guidelines either directly or as best alternative measures. Please consider granting the following waivers:

Section 1.12.4.B: Permit development within the hillside protection area outside of the shown stream buffers (see attachment 1). The TTCDA zone only resides on a portion of the project properties. The proposed grading plan shows that only a minor portion of the hillside protection resides within the TTCDA zone and it all falls within a smaller ditch area in the middle of the property. Attachment 1 shows the disturbance limits and hillside protection calculations. The project properties have a historical use of pasture and farming practices dating back to as recent as 2016 and going back through the latest available aerial photographs dating back to 1959. Between 2014 and present day a slow transition has occurred in use which has allowed various invasive species, including Pear and Osage Orange, and other non-native species to take root in portions of the old pastureland. Since scenic views are not and have never been present in the subject area, the area has been farmed in the recent past, and there are non-desirable invasive vegetation species currently located within the subject area, we request approval of a waiver to increase the disturbance within the hillside protection zone as described above.

We believe that the TTCDA Board desires a balanced approach which achieves both unity and flexibility and that the guidelines be uniformly applied to all developments. We offer that the proposed grading plan is consistent in character and nature with other adjacent developments with similar topography and physical constraints.

Ms. Warner January 20th, 2025 Page 2 of 2

The submitted plans have been approved by TDEC (See NOC attached) and approval by Knox County is expected prior to the TTCDA hearing. We believe that this proposed waiver request to the stated guidelines are consistent with the spirit and intent of your guidelines as well and if approved will maintain or enhance the overall visual quality and continuity within the corridor, will minimize the adverse environmental effects of development (e.g., sediment ponds, slope protection, stream buffers), and will complement and improve the infrastructure available within the Technology Corridor.

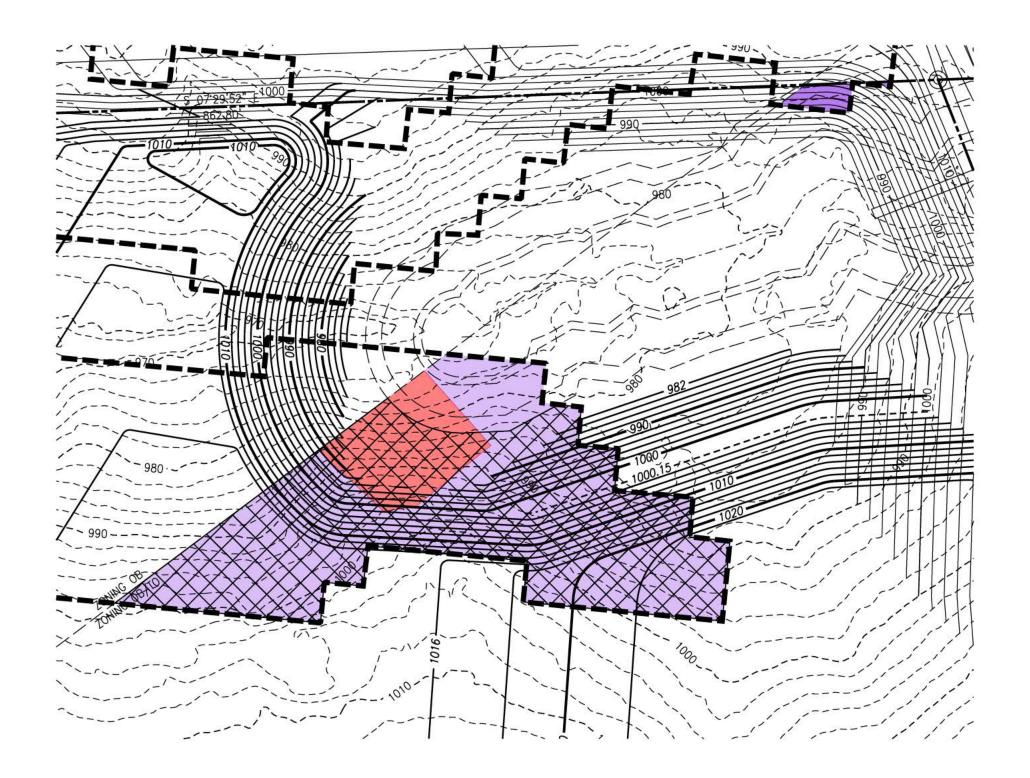
We appreciate your time and consideration of this request. Please contact me if you have any questions.

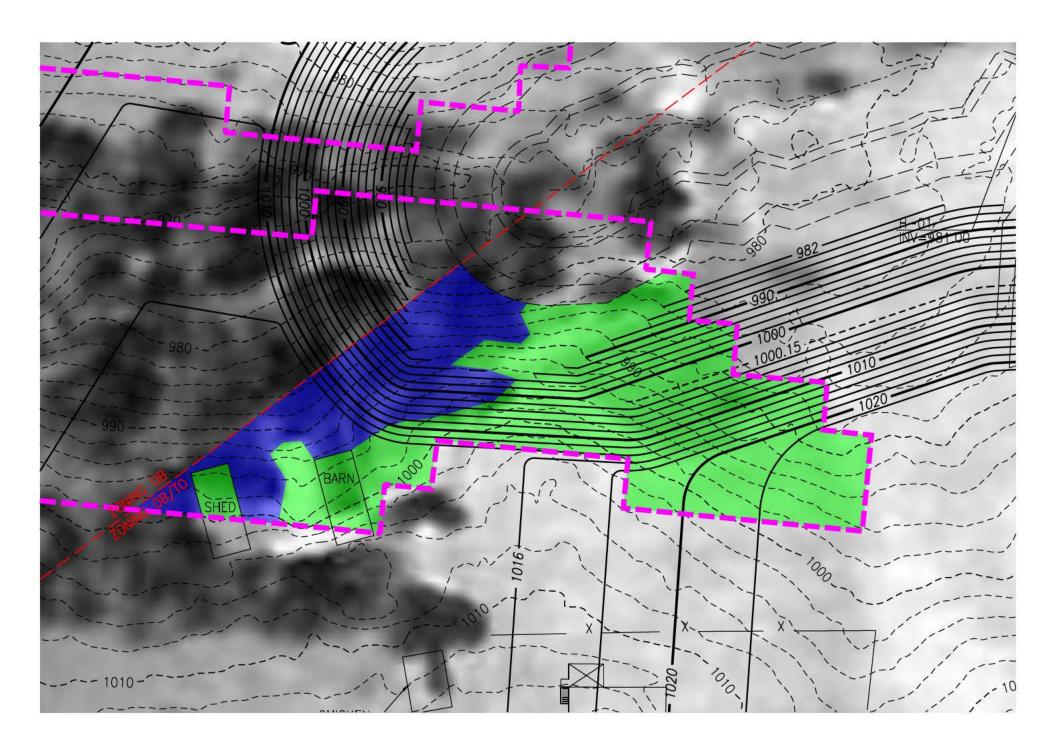
Thank you,

Christopher H. Golliher, P.E.

Chath Bell

c: Ruth T. Ellis, Manager Michelle Portier, AICP, Planning Services Manager Ben Mullins, Esq.









1959 - LOVELL AERIAL

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ft

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2007 - LOVELL AERIAL

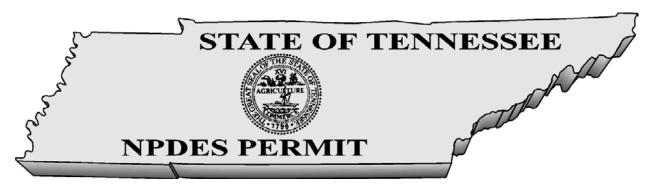
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Tracking Number TNR137411

NOTICE OF COVERAGE UNDER THE GENERAL NPDES PERMIT FOR STORMWATER DISCHARGES ASSOCIATED WITH CONSTRUCTION ACTIVITY (CGP)

Tennessee Department of Environment and Conservation Division of Water Resources William R. Snodgrass Tennessee Tower 312 Rosa L. Parks Avenue, 11th Floor Nashville, TN 37243

Under authority of the Tennessee Water Quality Control Act of 1977 (T.C.A. 69-3-101 <u>et seq.</u>) and the delegation of authority from the United States Environmental Protection Agency under the Federal Water Pollution Control Act, as amended by the Clean Water Act of 1977 (33 U.S.C. 1251, <u>et seq.</u>):

Name of the Construction Project: Lovell Place (10.62 acres)

Master Tracking Number at the Site: TNR137411

Permittee Name: Lovell Place at Cornerstone Drive, LLC and Lovell Place,

LLC

Project Name: Lovell Place at Cornerstone Drive

Contractor(s): no contractor

is authorized to discharge: storm water associated with construction activity

from site located at: 1013 Lovell Road, Knox County

to receiving waters named: Turkey Creek

in accordance with effluent limitations, monitoring requirements and other conditions set forth herein.

Likely presence of threatened or endangered species in one mile radius: **YES** Likely presence of threatened or endangered species downstream: **YES**

Additional pollution prevention requirements apply for discharges into waters which TDEC identifies as:

- Exceptional Tennessee Waters: NO

Your coverage under the CGP shall become effective on **May 8, 2024**, and shall be terminated upon receipt of <u>Notice of Termination</u>.

A copy of the CGP can be obtained from

 $\frac{https://www.tn.gov/content/tn/environment/permit-permits/water-permits1/npdes-permits1/npdes-stormwater-permitting-program/npdes-stormwater-construction-permit.html$



TTCDA Review Request

☐ BUILDING PERMIT - NEW CONSTRUCTION	☐ REZONING ☐ ADMINISTRATIVE REVIEW				
BUILDING PERMIT - EXPANSION OR RENOVATION	☐ SIGNAGE	☐ BOARD REVIEW			
BUILDING PERMIT - GRADING PLAN	☐ ZONING VARIANCE -				
ovell Place LLC & Lovell Place at Cornerstone	Drive, LLC				
PUBLISHED APPLICANT NAME - no individuals on behalf		The state of the s			
April 1, 2024	June 10, 2024	6-A-24-TOB			
DATE FILED	MEETING DATE (IF APPLICABLE)	FILE NUMBER			
CORRESPONDENCE Correspondence related to	this application will be directed t	o the contact listed below			
APPLICANT OWNER OPTION HOLDER SU	RVEYOR ENGINEER ARCH	HITECT/LANDSCAPE ARCHITECT			
Christopher H. Golliher, P.E	Ardurra Group, Inc				
NAME	COMPANY				
2160 Lakeside Centre Way, Suite 201	Knoxville	TN 37922			
DDRESS	CITY	STATE ZIP			
865-251-5341					
PHONE	EMAIL				
CURRENT PROPERTY INFO	NERS / OPTION HOLDERS PAI	OF DARCE!			
CORRENT PROFERTITION IN MOCHIFE ON	TELES / OFFICIA HOLDERS L. PAR	TO TRACE			
Ruth T. Ellis, Manager	4192 Towanda Trail	ruth@ellislawtn.com			
WNER NAME - if different -	OWNER ADDRESS	OWNER PHONE/EMAIL			
1013 & 1033 Lovell Road					
ROPERTY ADDRESS					
118 05001 & 118 049	N	~12 Acres			
ARCEL ID(S)	PART OF PARCEL? (Y/N)	TRACT SIZE			
STAFF USE ONLY					
		CITY X COUNTY			
West side of Lovell Rd, north of Cornerstone Dr		6th			
ENERAL LOCATION		DISTRICT			
OB, A, TO	O, GC, HP				
ONING	SECTOR PLAN LAND USE CLASSIFICATION				
Northwest County		cant land and single family resider			
PLANNING SECTOR	EXISTING LAND USE	The second secon			

BUILDING PERMIT	REZONING		PLAN MATERIALS:	AND DESCRIPTION OF THE SECOND	
☐ NEW CONSTRUCTION				OTHER:	
☐ EXPANSION OR RENOVATION	ZONING VARIANCE		DEVELOPMENT PLÁN :	C OTHER:	
GRADING PLAN			FLOOR PLAN		
WAIVERS OR VARIANCES REQUESTED?	ES MA		☐ LANDSCAPE PLAN ☐ SIGNAGE PLAN		
			C OFF-STREET PARKING		
ADMINISTRATIVE REVIEW: LIGHTING	☐ LANDSCAPING PLAN				
RENOVATION OR EXPANSION		ZONING V	ARIANCE		
SUMMARY OF WORK TO BE PERFORMED:		SUMMARY OF	ZONING VARIANCE REQUEST:		
Rough Grading Plan					
REZONING					
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STAFF USE ONLY					
☐ TTCDA Checklist	CODE	CODE	Alle Alle	TOTA	
Property Owners/Option Holders	FEE	FEE		¢450.00	
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THORIZATION By signing be	low You certify that	you are the prop	erty owner and/or authorized re	epresentative.	
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of 1. Eller Mg. Owner			4/1/24		
PPLICATION AUTHORIZED BY	AFFILIATION		DATE		
65-567-1716					
65-567-1716 HONE NUMBER	EMAIL				
	EMAIL Michelle	Portier	04/18	/2024, SG	