

Staff Report

Knoxville Historic Zoning Commission

File Number: 7-J-25-HZ

Meeting: 9/18/2025

Applicant: Ethan Fields, F.E. Trainer Construction LLC

Owner: Garriy & Catherine Shteynberg

Property Information

Location: 221 E. Oklahoma Ave. Parcel ID 81 L S 018

District: Old North Knoxville H

Zoning: RN-2 (Single-Family Residential Neighborhood)

Description: Queen Anne, c.1900

One-story frame with wood lap siding. Hip roof with lower cross gables and asphalt shingle roof covering. One story three-quarter front porch with fluted round columns with Ionic capitals. Brick foundation. Irregular plan. Recessed transom and sidelights at front entry. Projecting bay on south elevation.

Description of Work

Level II Construction of Addition or Outbuilding

Conversion of existing detached garage to an accessory dwelling unit (ADU) and addition of a carport. The existing garage with a 4/12 pitch front-gable roof is 17'-4" wide by 21'-8" deep will remain, and a 7.5' deep crushed gravel patio enclosed by fencing will be installed at the rear of the structure, along the alley. The new carport will be installed perpendicular to the existing garage, starting at the right corner of the patio, and will measure 32'-9.5" wide by 20' deep, with a 6'-7.5" wide by 11'-3" deep recess marked for a custom shed. The proposed outbuilding will be flush with the rear and side lot lines.

The two existing double-hung wood windows, garage door, and concrete slab floor will be removed. The existing door will be removed and replaced (specs say "match existing"). The ADU will feature three 1/1 double-hung windows, two casement windows, and three transom windows (all wood). The existing wood board-and-batten siding will be repaired and retained, with in-kind wood siding installed in the place of the existing window and garage door openings. The existing asphalt shingle roof will be replaced in-kind, preserving the exposed rafter tails. Gutters will be installed on the ADU and carport.

The carport will feature a concrete parking pad and raised block foundation covered by a low-pitch (0.5/12) shed roof made from standing-seam metal with eave overhangs and supported by 6" square treated pine posts. In-kind wood fencing will be installed at the rear and side of the carport, connecting to the existing fence, creating a recess for trash storage facing the alley. The shed walls will be clad with wood board-and-batten siding, in-kind to the existing outbuilding, and will feature new double doors, and a door will be installed adjacent to the shed to access the parking area. The carport will be accessed via the rear alley, with a concrete ramp and walkway between the ADU and carport.

The project includes the installation of a small solar tube on the ADU and the installation of a solar array that takes up a majority of the area of the carport roof and both roof planes of the ADU. The array features anodized aluminum frames and will protrude 4-7" from the roof plane.

Page 1 of 3 Planner in Charge: Malynda Wollert 7-J-25-HZ 9/10/2025 5:53:25 PM

Applicable Design Guidelines

Old North Knoxville Design Guidelines, adopted by the Knoxville City Council on November 25, 2004.

A. Roofs

- 4. Materials used in roofing existing buildings or new construction shall duplicate the roofing materials originally found in the neighborhood. Asphalt or fiberglass shingles can be appropriate, as are wood, slate, standing seam metal, or metal shingle or tile roof coverings. The color of roofing materials should be a dark green, charcoal gray, black or dark reddish brown to simulate the original roof colors.
- 5. Do not place solar collectors or modern skylights on roof areas that are visible from the street, and do not install them where they interfere with decorative roof elements.

B. Windows

- 1. Original windows shall be reused if possible. It will be much less expensive and much better historically to retain the original windows, and it is inappropriate to replace them with new windows that differ in size, material or pane division.
- 2. If replacement windows are necessary, they shall be the same overall size as the originals, with the same pane division and the same muntin depth, width and profile. They shall be the same materials as the original windows, which were generally wood.

D. Entrances

7. Secondary entrances must be compatible with the original in size, scale and materials, but clearly secondary in importance.

E. Wood Wall Coverings

- 3. Replacement siding must duplicate the original. Trim and patterned shingles that must be replaced must also duplicate the original material.
- 5. Wooden features shall be repaired by patching, piecing-in, or otherwise reinforcing the wood. Repair may also include limited replacement with matching or compatible substitute materials, when elements remain and can be copied.
- 7. Replace only deteriorated wood. Reconstructing in order to achieve a uniform or "improved," "new" appearance is inappropriate because of the loss of good historic materials.

L. Additions

- 1. Locate exterior additions at the rear of or on an inconspicuous side of a historic building, limiting the size and scale in relationship to the historic building, and using appropriate proportions.
- 2. Design new additions so that it is clear what is historic and what is new.
- 3. Consider the attached exterior addition both in terms of the new use and the appearance of other buildings in the historic district. Additions shall be distinguishable from the historic building, but shall be compatible in terms of mass, materials, size, texture, and scale. Additions shall be designed so they can be removed without destroying the form of the historic building.
- 4. New additions should not be visible from streets.
- 6. Do not cause a loss of historic character through a new addition.

M. Auxiliary or Outbuildings

- 1. The design of outbuildings such as garages shall acknowledge and suggest the function of original outbuildings that would have been located in the neighborhood.
- 4. Materials used in constructing outbuildings or accessory buildings may only use materials and design characteristics selected from the following list: wood lap siding with a four inch lap or board and batten; a 12/12 roof pitch; overhanging eaves; exposed rafter tails; wood windows; masonry but not exposed concrete block or split-face block; garage doors appearing to be carriage doors or plank doors with x-bracing or perimeter reinforcing timbers.

Comments

Staff Findings

- 1. 221 E Oklahoma Avenue is a contributing resource to the Old North Knoxville National Register Historic District and the local overlay. The existing outbuilding is a contributing resource in the National Register nomination and was constructed at the same time as the house.
- 2. The applicant is requesting a variance to reduce the interior side setback of the accessory structure that is scheduled to be heard by the Knoxville Board of Zoning Appeals on October 20. Any necessary variances must be granted, and the case must come back before the Commission if they are denied.
- 3. The existing outbuilding and proposed carport and shed are located at the rear of the property and are minimally visible from the right-of-way due to the existing trees on both sides of the house. The accessory structures will be further screened by the installation of additional in-kind wood fencing.
- 4. The proposed removal of the existing concrete slab floor, windows, garage door, and entry door from the historic outbuilding is appropriate, as the features are not visible from the right-of-way and are not character-defining. The placement of the new double-hung, casement, and transom windows and entry door is appropriate, as is infilling the existing window and door openings with in-kind wood board-and-batten siding.
- 5. Although design guidelines encourage accessory structures to include materials and design elements that reflect the historic outbuildings, contemporary accessory structures with metal roofing have been approved in Old North Knoxville when not visible from the street, and the use of contemporary materials will highlight the historic character of the existing outbuilding. The carport is accessed via the alley and could be removed without effect on the historic outbuilding, which meets the design guidelines. The carport's custom shed will feature wood board-and-batten siding, in-kind to the ADU, which is appropriate.
- 6. Final product specifications for all doors and windows should meet the design guidelines and be sent to staff for review. Guidelines discourage the use of exposed concrete blocks in accessory structures. Exposed sections of the block foundation should be parge-coated, clad in stucco, or clad in brick veneer.
- 7. Guidelines recommend that solar arrays and skylights be installed on roof planes not visible from the street. The proposed solar tube and solar array take up most of the roof planes on the ADU and the carport but will not be visible from the right-of-way. The roof truss of the historic outbuilding should be reinforced as necessary during the roof replacement to support the weight of the solar array without damage to the structure and the exposed rafter tails.

Staff Recommendation

Staff recommends approval of Certificate 7-J-25-HZ, subject to the following conditions: 1) receiving approval for any necessary variances from the Knoxville Board of Zoning Appeals, with the project to return to the Commission if the variances are denied; 2) meeting the standards of City Engineering and the Zoning code, as applicable, with minor revisions to be approved by staff; 3) final product specifications for all doors and windows to be sent to staff for review and be reflected in elevation drawings; 4) exposed sections of concrete block to be parge-coated, clad in stucco, or clad in brick veneer; and 5) documentation be provided that the roof truss of the historic outbuilding can support the weight of the solar array, with or without reinforcement.





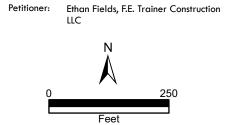
7-J-25-HZ APPLICATION FOR CERTIFICATE OF APPROPRIATENESS



221 E. Oklahoma Ave. 37917

Old North Knoxville H

Original Print Date: 7/9/2025 Knoxville/Knox County Planning -- Historic Zoning Commission





Applicant Signature

DESIGN REVIEW REQUEST

	_	_					
	☐ DOWNT	TOWN DESIGN (DK)					
Planning	HISTOR	IC ZONING (H)					
KNOXVILLE KNOX COUNTY	☐ INFILL H	HOUSING (IH)					
Ethan Fields							
Applicant							
6-30-25	7 17 25	5 07/16/2025	7-J	I-25-HZ			
Date Filed	Meeting	g Date (if applicable)	File N	File Number(s)			
CORRESPONDENCE All correspondence related to this Owner Contractor E			ed contact listed below.				
Ethan Fields	ngineer 🗀 Arch	•	iner Construction, LLC				
Name		Compar					
1185 Keowee Ave		Knoxvil		37919			
Address		City	State	e Zip			
865-255-5190	efields	@fetconstruction.com					
Phone	Email						
CURRENT PROPERTY	INFO						
Garriy & Catherine Shteynberg		221 E Oklahoma Ave					
Owner Name (if different from app	licant)	Owner Address		Owner Phone			
221 E Oklahoma Ave			081LS018				
Property Address			Parcel ID				
Old North Knox			RN-2				
Neighborhood			Zoning				
AUTHORIZATION							
•							
Lindsay Lanois Staff Signature	1	Lindsay Lanois		6.30.25			
Staff Signature ()		Please Print		Date			
Ethan Fields Digitally Signate: 2025	gned by Ethan Fields 5.06.30 11:54:34 -04'00'	Ethan Fields		6-30-25			

Date

Please Print

REQUEST

ESIGN	Level 1: ☐ Signs ☐ Alteration of an existing building/structure Level 2: ☐ Addition to an existing building/structure							
Level 3: Construction of new building/structure Site design, parking, plazas, landscape								
							N	See required Downtown Design attachment for more details.
DO	Brief description of work:							
HISTORIC ZONING	Level 1: Signs Routine repair of siding, windows, roof, or other features, in-kind; Installation of gutters, storm windows/doors Level 2: Major repair, removal, or replacement of architectural elements or materials Additions and accessory structures Level 3: Construction of a new primary building Level 4: Relocation of a contributing structure Demolition of a contributing structure See required Historic Zoning attachment for more details. Brief description of work: Convert interior of existing detached garage to ADU, new carport to side of garage							
INFILL HOUSING	Level 1: Driveways, parking pads, access point, garages or similar facilities Subdivisions Level 2: Additions visible from the primary street Changes to porches visible from the primary street Level 3: New primary structure Site built Modular Multi-Sectional See required Infill Housing attachment for more details. Brief description of work:							
	ATTACHMENTS	FEE 1:	TOTAL:					
NLY	☐ Downtown Design Checklist	100.00	100.00					
STAFF USE ONLY	Historic Zoning Design Checklist	FEE 2:						
F US	☐ Infill Housing Design Checklist							
TAF	ADDITIONAL REQUIREMENTS Property Owners / Option Holders	FEE 3:						
S			D-1 00/00/2005 00					
	Level 1: \$50 • Level 2: \$100 • Level 3: \$250 • Level 4: \$500		Pd. 06/30/2025, SG					

SHTEYNBERG ADU

221 E OKLAHOMA AVE, KNOXVILLE, TN 37917

SCOPE OF WORK

THIS PROJECT INVOLVES CONVERTING AN EXISTING GARAGE INTO A FULLY FUNCTIONAL ACCESSORY DWELLING UNIT (ADU) FOR ELDERLY PARENT USE, WITH FUTURE PLANS FOR TENANT RENTAL. THE SCOPE INCLUDES DEMOLITION OF THE EXISTING CONCRETE SLAB, AND CONSTRUCTION OF A NEW ONE-BEDROOM UNIT WITH A BATHROOM, KITCHEN, AND LIVING AREA.

POWER, SEWER, AND WATER LINES WILL BE EXTENDED FROM THE MAIN RESIDENCE AND ROUTED AS NEEDED, TO BE DETERMINED ON-SITE BY THE CONTRACTOR. MECHANICAL AND PLUMBING SYSTEMS WILL BE INSTALLED OR UPDATED TO MEET CURRENT RESIDENTIAL CODES

ALL WORK WILL COMPLY WITH LOCAL ZONING REGULATIONS AND BUILDING

PROJECT DATA

221 E OKLAHOMA AVE. KNOXVILLE. TN 37917 PROJECT ADDRESS: PROPERTY TYPE: 101 FAMILY ACRES: 0.19 (8,276 SQ FT) PARCEL: PARCEL ID: 081LS018 **ZONING:** R-2 PLAT: 5-296 SUBDIVISION: **MOUNTAIN VIEW** MAIN DWELLING SQ FT: 1,733 376 GARAGE SQ FT: 420 **CARPORT SQ FT:**

30.86

YES

YES

LOT COVERAGE %:

WATER/SEWER:

ELECTRICITY:

PROJECT TEAM

PROPERTY OWNER:

OWNER: CATHERINE AND GARRIY SHTEYNBERG

221 E OKLAHOMA AVE ADDRESS: CITY/STATE KNOXVILLE, TN ZIP CODE: 37917

PHONE: 202-341-1488 EMAIL: CSHTEYNBERG@GMAIL.COM

GENERAL CONTRACTOR:

NAME: CONTACT LICENSE:

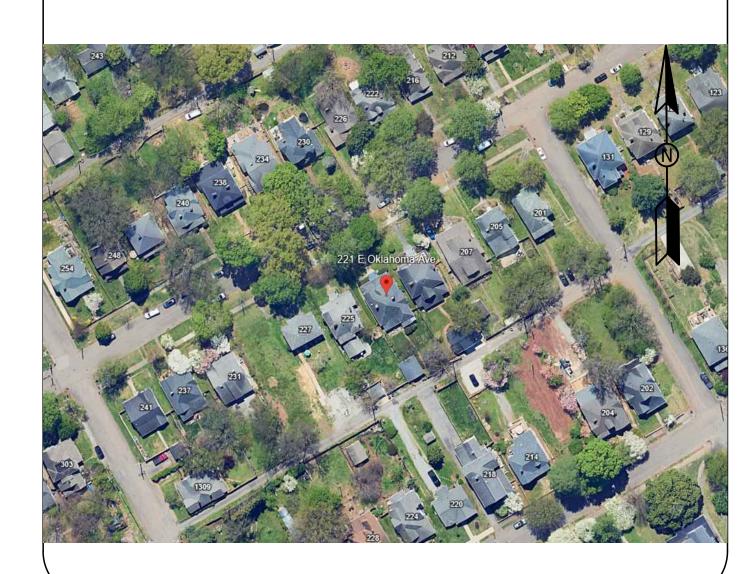
DESIGNER

COMPANY: DRAFT. CONTACT **CARLY MACKINNON** CITY/STATE KNOXVILLE, TN 442-219-9507 EMAIL: INFO@DRAFTBYCARLY.COM

DRAWING LEGEND

A0.0 **COVER SHEET** A1.0 SITE PLAN A2.0 **FOUNDATION PLAN** A2.1 **EXISTING FLOOR PLAN** A2.2 PROPOSED FLOOR PLAN A3.0--INTERIOR ELEVATIONS A3.1 **EXTERIOR ELEVATIONS** REFLECTED CEILING PLAN A5.0 **ROOF PLAN** A6.0 ELECTRICAL PLAN A7.0-**MECHANICAL PLAN** -ARCHITECTURAL DETAILS

VICINITY MAP



ADOPTED BUILDING CODES

ALL CONSTRUCTION SHALL COMPLY WITH THE ADOPTED ORDINANCES AND POLICIES OF THE GOVERNING AGENCY HAVING JURISDICTION AND THE LATEST ADOPTED EDITIONS OF THE FOLLOWING:

2018 IRC INTERNATIONAL RESIDENTIAL CODE 2018 IPC INTERNATIONAL PLUMBING CODE INTERNATIONAL MECHANICAL CODE 2018 IMC INTERNATIONAL FIRE CODE 2018 IFC NATIONAL ELECTRICAL CODE 2017 NEC INTERNATIONAL ENERGY CONSV. CODE 2018 IECC INTERNATIONAL BUILDING CODE 2018 IBC

JOB CARD SHALL BE POSTED IN A CONSPICUOUS PLACE ON THE SITE AND READILY AVAILABLE FOR SIGNATURES

DRAWING SYMBOLS

DETAIL KEY

/ ELEVATION #

ELEVATION KEY

✓ SECTION LETTER

SECTION KEY

HIDDEN LINE

CENTER LINE

____ - - - _ - - - - - - -PHANTOM LINE

BREAK / CUT LINE

APPROVAL STAMP

ABBREVIATIONS

ALUMINUM CONCRETE **ELEVATION HANDICAPPED** NOT IN CONTRACT REFRIGERATOR STRUCTURAL APPROXIMATE COUNTER ELECTRICAL PANEL HEADER NOT TO SCALE REINFORCED STRUCT. WATER HEATER W.H. ARCHITECTURAL DEMO FLOOR DRAIN HARDWOOD ON CENTER REQUIRED **SQUARE FEET** W.I.C. WALK-IN CLOSET **ASPHALT DRYER FOUNDATION** HEATER OUTSIDE DIMENSION **ROUGH OPENING** TEMPERED GLASS WINDOW TRASH COMPACTOR DIAMETER FINISHED FLOOR **HOT WATER** PROPERTY LINE SUPPLY AIR T.C. WATERPROOF **BEDROOM DIMENSION** TR. FINISH INSIDE DIMENSION PLYWOOD SLIDING GLASS DOOR TREAD PRESSURE TREATED T.O.F. DISPENSER **FLASHING** INSULATION SHWR. SHOWER TOP OF FLOOR **BLOCKING FLOOR JUNCTION BOX** NUMBER SKYLIGHT **TYPICAL** BLDG. BUILDING DOWNSPOUT FIREPLACE KITCHEN SLOPE U.N.O. **UNLESS NOTED OTHERWISE** RISERS CAB. CABINET **DISHWASHER** FIRE RATED MAXIMUM RETURN AIR VENT SLIDER VERIFY IN FIELD **CENTER LINE** GENERAL CONTRACTOR MINIMUM **WASHING MACHINE** EXISTING SPECIFICATION CLNG. GARAGE SEE STRUCTURAL DRAWINGS CEILING EXISTING RELOCATED REINFORCED STEEL BAR S.S.D. CLST. **GYPSUM** STAINLESS STEEL WITHOUT **ROOF DRAIN**

DRAWN BY: CM

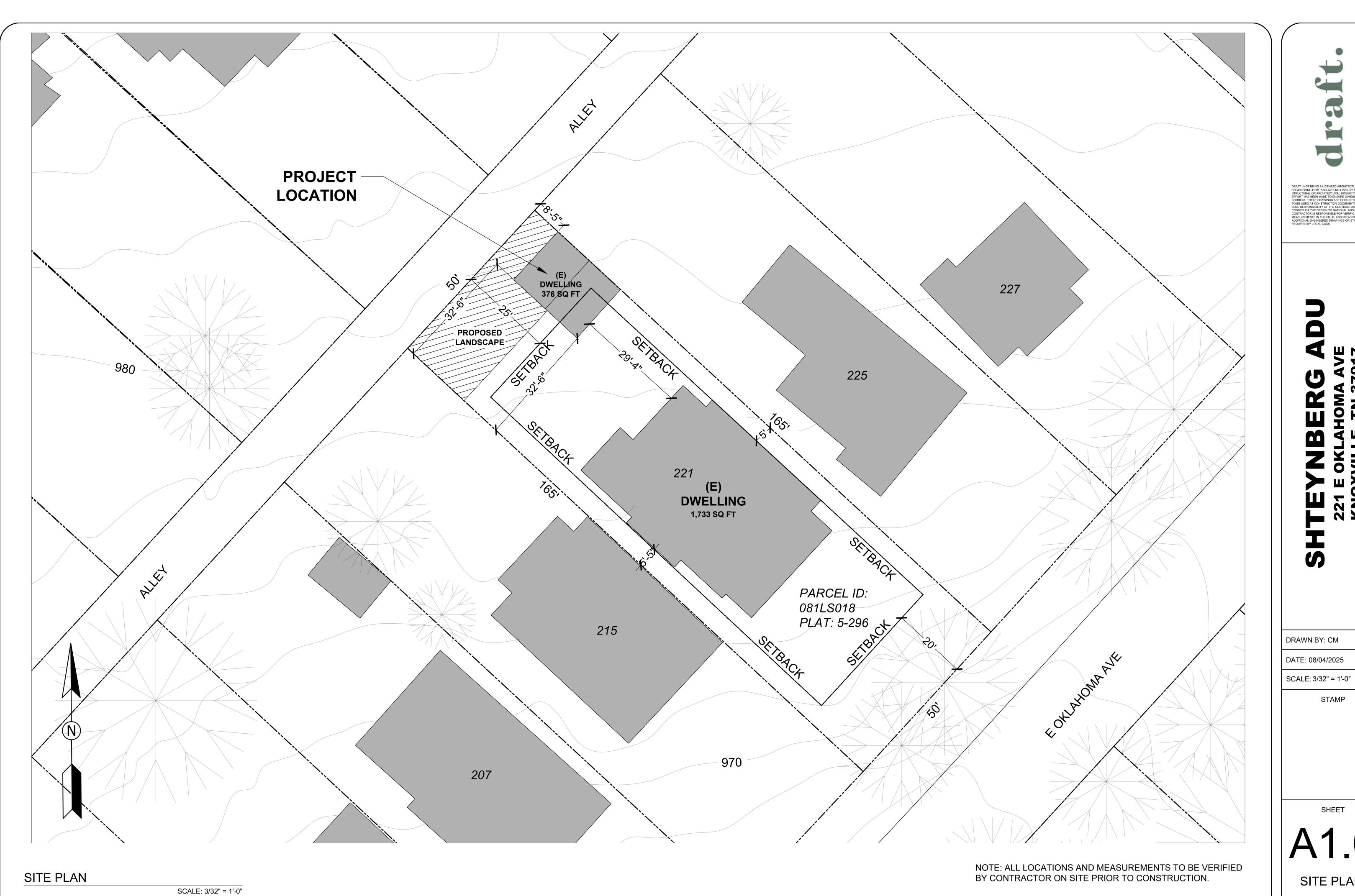
DATE: 08/04/2025

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SHEET

COVER SHEET



DRAFT., NOT BEING A LICENSED ARCHITECTURAL OR ENGINEERING FIRM, ASSUMES NO LIABILITY FOR STRUCTURAL OR ARCHITECTURAL INTEGRITY. EVERY EFFORT HAS BEEN MADE TO ENSURE DIMENSIONS ARE CORRECT. THESE DRAWINGS ARE CONCEPTUAL AND NOT TO BE USED AS CONSTRUCTION DOCUMENTS. IT IS THE SOLE RESPONSIBILITY OF THE CONTRACTOR TO CONSTRUCT THE DESIGN TO NATIONAL AND LOCAL CODE. CONTRACTOR IS RESPONSIBLE FOR VERIFICATION OF ALL MEASUREMENTS IN THE FIELD, AND PROVIDING ADDITIONAL ENGINEERED DRAWINGS OR STAMPS AS REQUIRED BY LOCAL CODE.

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DATE: 08/04/2025

STAMP

SHEET

SITE PLAN

ALLEY



SHTEYNBERG A

221 E OKLAHOMA AVE
KNOXVILLE, TN 37917

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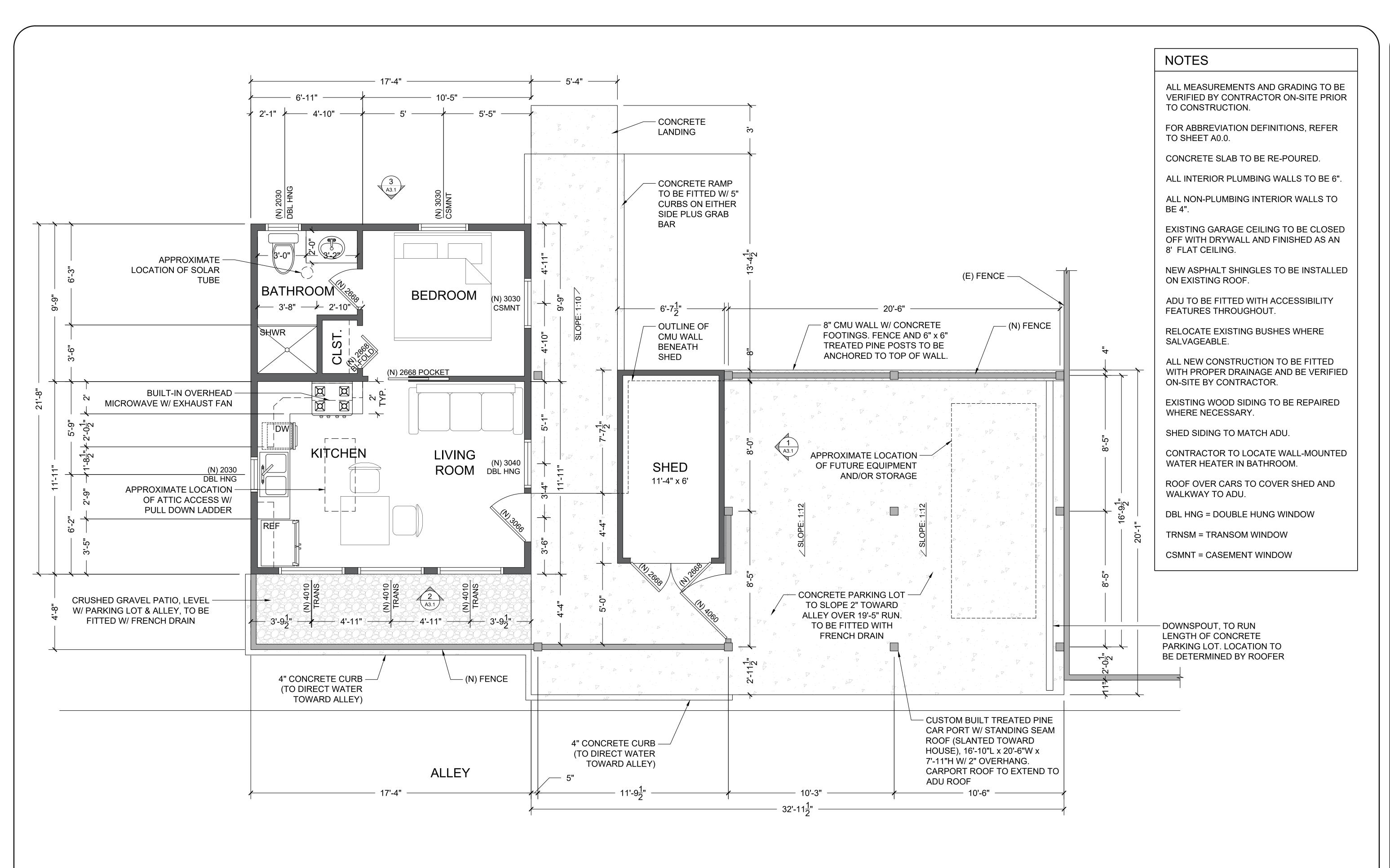
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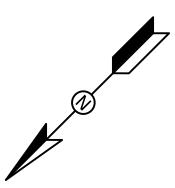
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A2.1

EXISTING FLOOR PLAN





PROPOSED FLOOR PLAN

376 SQ FT

SCALE: 3/8" = 1'-0"

DRAWN BY: CM

DATE: 08/28/2025

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SCALE: 3/8" = 1'-0"

STAMP

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SHEET

A2.2

PROPOSED FLOOR PLAN

draft.

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SHTEYNBERG ADL 221 E OKLAHOMA AVE KNOXVILLE, TN 37917

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DATE: 08/28/2025

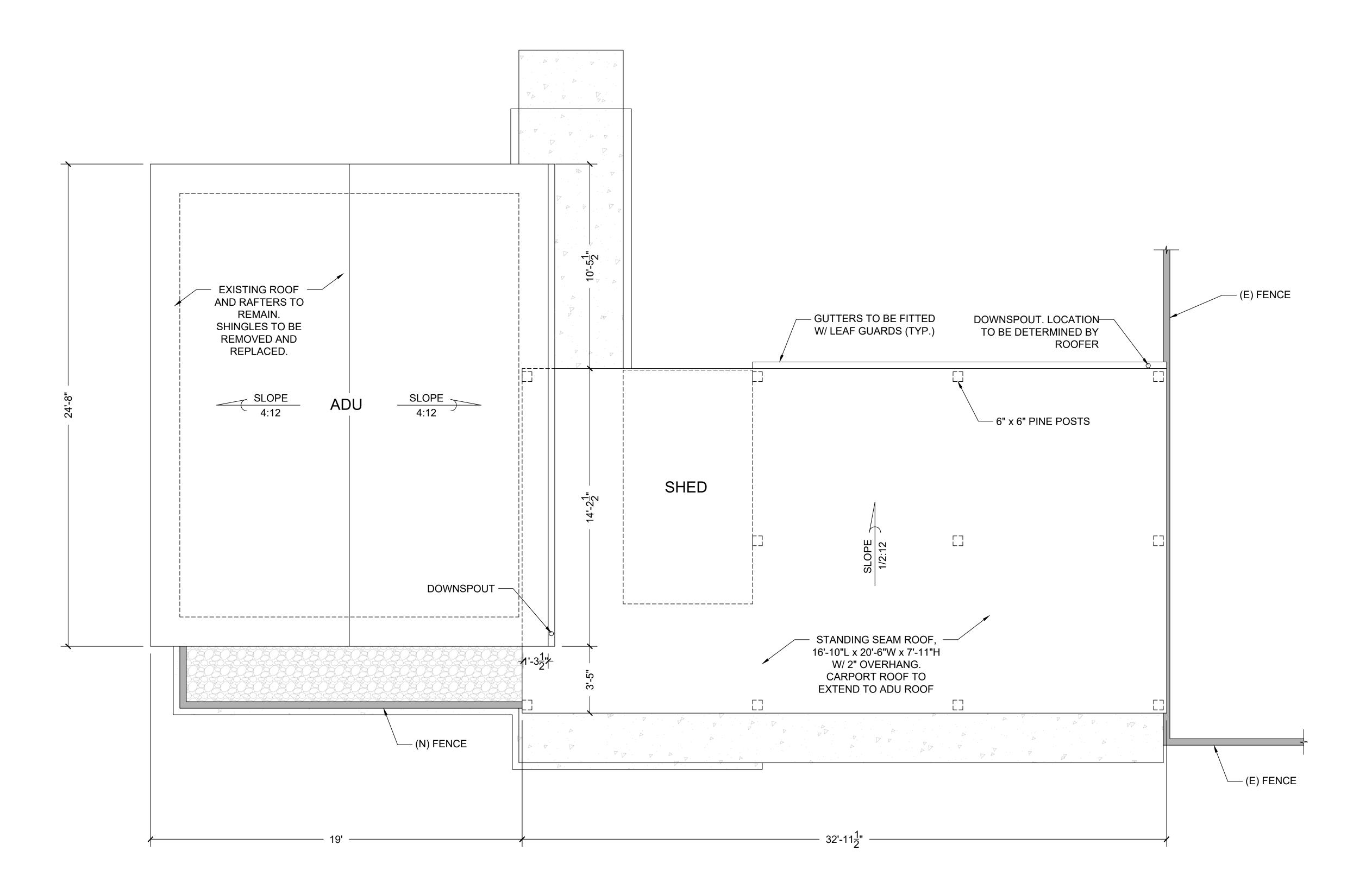
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SHEET

A3.1

EXTERIOR ELEVATIONS





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TEYNBERG ADI

DRAWN BY: CM

DATE: 08/28/2025

SCALE: 3/8" = 1'-0"

STAMP

SHEET

A2.2

ROOF PLAN

1

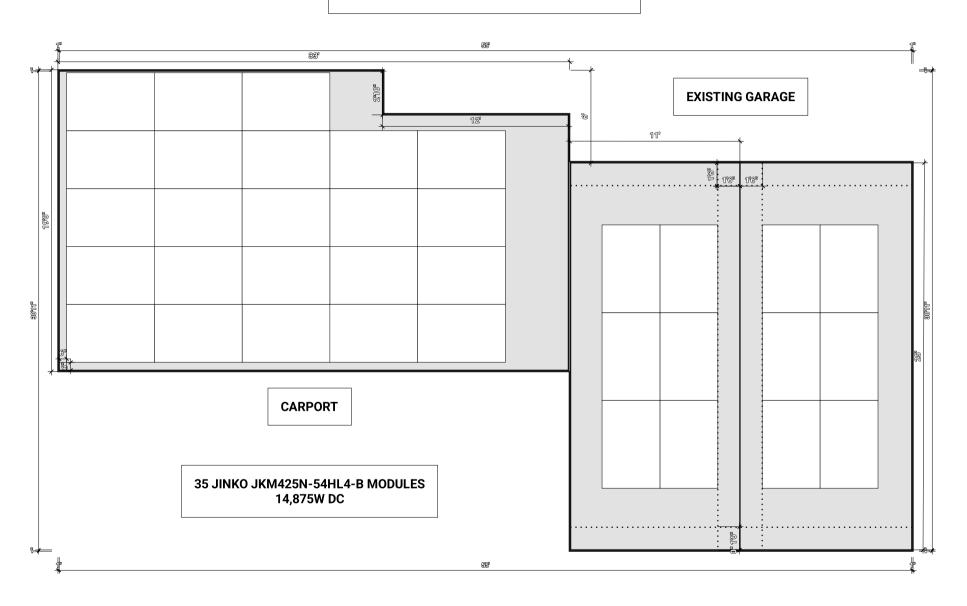
PROPOSED FLOOR PLAN

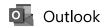
376 SQ FT

SCALE: 3/8" = 1'-0"

Item	Description	Image
Siding	Wood siding patching to match existing	
Carport Columns	Cedar columns, 6x6	
	New asphalt shingles to match primary residence	
Roofing	Dark Metal roof	
Fence	Match existing wood fence	
Windows	Wood windows to match existing	
Doors	Match existing	

221 EAST OKLAHOMA ADU SOLAR ROOF LAYOUT





Re: 221 E Oklahoma Ave - HZC staff review

From Ethan Fields <efields@fetconstruction.com>

Date Wed 8/20/2025 2:08 PM

To Malynda Wollert <malynda.wollert@knoxplanning.org>

Cc Mike Reynolds <mike.reynolds@knoxplanning.org>

8 attachments (7 MB)

IronRidge_Cut_Sheet_FlashFoot2.pdf; IronRidge_Cut_Sheet_XR100_Rail.pdf; IronRidge_FlashFoot2_Tech_Brief.pdf; IronRidge_Cut_Sheet_L-Foot.pdf; IronRidge_FlashFoot2_Installation_Manual.pdf; s-5-n-1-5-clamps-brochure.pdf; ZZ299200092_DS.pdf; s-5-n-1-5-and-mini-installation.pdf;

Malynda,

I have attached all the specs he shared with me. Below is also a copy of the email he sent me. Long story short, they will not protrude more than 7". Let me know if you have any questions!

Ethan,

I have attached the spec sheets for all of the major components that will be installed on the roof planes.

The standing seam roof on the carport will be utilizing the S-5! S-5-N clamp (or some variation based upon the exact standing seam model), the IronRldge L Foot, the IronRidge XR100 Rail, and the Jinko 425W solar module.

The ADU roof will incorporate the IronRidge FlashFoot 2 kit, IronRidge XR100 rail, and the Jinko 425W solar module.

There will be additional components like grounding lugs, bare copper grounding conductor, end clamps, mid clamps, and an assortment of wire maintenance clips, etc.

The arrays will stand off parallel to the roof plane no more than about 4"-7" (which is a minimum design standard for air flow and efficiency) and incorporate a distributed weight load of approximately 3 PSF.

Let me know if you need additional info.

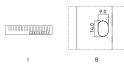
Ethan Fields

Estimating Manager

F.E. Trainer Construction, Inc.

ENGINEERING DRAWINGS

Back 1086mm (42.68")





Length: ± 2mm Width: ± 2mm Height: ± 1mm Row Pitch: ± 2mm

860mm (33.86")

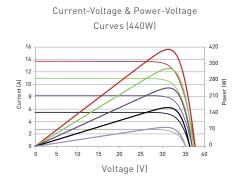
MECHANICAL CHARACTERISTICS

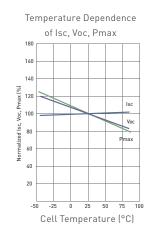
No. of Half Cells	108 (2 x 54)
Dimensions	1722 × 1134 × 35mm (67.79 × 44.65 × 1.38 inch)
Weight	22.0kg (48.5lbs)
Front Glass	3.2mm, Anti-Reflection Coating High Transmission, Low Iron, Tempered Glass
Frame	Anodized Aluminum Alloy
Junction Box	IP68 Rated
Output Cables	12 AWG, 1400mm (55.12in) or Customized Length
Connector	Staubli MC4
Fire Type	Type 1
Pressure Rating	5400Pa (Snow) & 2400Pa (Wind)

TEMPERATURE CHARACTERISTICS

Temperature Coefficients of Pmax	-0.29%/°C
Temperature Coefficients of Voc	-0.25%/°C
Temperature Coefficients of Isc	0.045%/°C
Nominal Operating Cell Temperature (NOCT)	45±2°C

ELECTRICAL PERFORMANCE & TEMPERATURE DEPENDENCE





MAXIMUM RATINGS

Operating Temperature (°C)	-40°C~+85°C
Maximum System Voltage	1000VDC
Maximum Series Fuse Rating	25A

PACKAGING CONFIGURATION

(Two pallets = One stack)

31pcs/pallets, 62pcs/stack, 806pcs/40 HQ Container

WARRANTY

25-year product and 30-year linear power warranty

1st year degradation not to exceed 1%, each subsequent year not to exceed 0.4%, minimum power at year 30 is 87.4% or greater.

ELECTRICAL CHARACTERISTICS

Module Type	JKM420N-54HL4-B		JKM425N	-54HL4-B	JKM430N	-54HL4-B	JKM435N	JKM435N-54HL4-B JKM440N-54H		I-54HL4-B
	STC	NOCT	STC	NOCT	STC	NOCT	STC	NOCT	STC	NOCT
Maximum Power (Pmax)	420Wp	316Wp	425Wp	320Wp	430Wp	323Wp	435Wp	327Wp	440Wp	331Wp
Maximum Power Voltage (Vmp)	32.16V	29.95V	32.37V	30.19V	32.58V	30.30V	32.78V	30.50V	32.99V	30.73V
Maximum Power Current (Imp)	13.06A	10.55A	13.13A	10.60A	13.20A	10.66A	13.27A	10.72A	13.34A	10.77A
Open-circuit Voltage (Voc)	38.74V	36.80V	38.95V	37.00V	39.16V	37.20V	39.36V	37.39V	39.57V	37.59V
Short-circuit Current (lsc)	13.51A	10.91A	13.58A	10.96A	13.65A	11.02A	13.72A	11.08A	13.80A	11.14A
Module Efficiency STC (%)	21.5	51%	21.	76%	22.0	02%	22.	28%	22.	53%

^{*}STC: --- Irradiance 1000W/m²

Ambient Temperature 20°C



 \triangle AM = 1.5

⇒ Wind Speed 1m/s

NOCT: -: Irradiance 800W/m² *Power measurement tolerance: ±3%



