



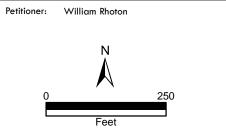
APPLICATION FOR CERTIFICATE OF APPROPRIATENESS



3220 Governor John Sevier Hwy. 37914

Ramsey House H

Original Print Date: 10/4/2023 Knoxville/Knox County Planning -- Historic Zoning Commission





Staff Report

Knox County Historic Zoning Commission

File Number: 10-B-23-HZ

Meeting: 10/19/2023
Applicant: William Rhoton

Owner: KME Development LLC

Property Information

Location: 3220 Governor John Sevier Hwy. **Parcel ID** 96 11003

District: Ramsey House H **Zoning:** A (Agricultural)

Description: n/a

5.77-acre vacant parcel originally associated with the Historic Ramsey House.

Description of Work

Level III

Applicant is initiating the process to remove the HZ overlay on an approximately 5.77-acre parcel at the intersection of E. Gov. John Sevier Highway and Thorn Grove Pike. The parcel has an HZ overlay associated with the Ramsey House.

Applicable Design Guidelines

Secretary of the Interior's Standards for Rehabilitating Historic Buildings.

- 1. A property will be used as it was historically or be given a new use that requires minimal change to its distinctive materials, features, spaces and spatial relationships.
- 2. The historic character of a property will be retained and preserved. The removal of distinctive materials or alteration of features, spaces and spatial relationships that characterize a property will be avoided.
- 3. Each property will be recognized as a physical record of its time, place and use. Changes that create a false sense of historical development, such as adding conjectural features or elements from other historic properties, will not be undertaken.
- 4. Changes to a property that have acquired historic significance in their own right will be retained and preserved.
- 5. Distinctive materials, features, finishes, and construction techniques or examples of craftsmanship that characterize a property will be preserved.
- 8. Archeological resources will be protected and preserved in place. If such resources must be disturbed, mitigation measures will be undertaken.
- 9. New additions, exterior alterations, or related new construction will not destroy historic materials, features, and spatial relationships that characterize the property. The new work will be differentiated from the old and will be compatible with the historic materials, features, size, scale and proportion, and massing to protect the integrity of the property and its environment.
- 10. New additions and adjacent or related new construction will be undertaken in such a manner that, if removed in the future, the essential form and integrity of the historic property and its environment would be unimpaired.

Page 1 of 3 Planner in Charge: 10-B-23-HZ 10/11/2023 2:31:10 PM

Comments

N/A

Staff Findings

- 1. The Ramsey House was listed on the National Register of Historic Places in 1969 and received a historic (HZ) overlay in 1988.
- 2. Review of the HZ overlay's removal by the Historic Zoning Commission is the first step in the process. The County HZC is charged with providing a recommendation to the Planning Commission to approve, approve with conditions, or deny the removal of the overlay. The Planning Commission is the body which will vote on the overlay's removal, along with any additional zoning changes. The HZC's purview is to evaluate how removing the historic overlay would affect the integrity of the Ramsey House overall (see Exhibit E: Definition of integrity).
- 3. The property is currently zoned A (agricultural). Per Section 5.80.01 of the Knox County Zoning Code, the HZ overlay does not regulate uses and does not prohibit development on the site. The HZ overlay is intended to "designate areas and structures of sufficient historical and cultural significance to warrant public protection" and "require that new construction ... be appropriate to their character."
- 4. Section 5.80.05 of the HZ code notes that "the historic zoning commission may recommend establishing a zone boundary around structures warranting public protection which includes adjoining property having a conspicuous visual relationship to the historic structure and which boundary may extend up to one-quarter mile from the property line of the land pertaining to any such historic structure." The zone boundary was not specifically referenced in the 1988 rezoning but is relevant to the discussion.
- 5. In 2014, the Historic Ramsey House board subdivided approximately 9.11 acres on the west side of the property into one 5.77-acre parcel and one 3.34-acre parcel (see Exhibit C, 2014 plat). The Historic Zoning Commission reviewed the removal of the overlay on the 3.34-acre parcel in April 2014 (see Exhibit D, HZC Minutes). The HZC recommended the HZ overlay be removed on the 3.34 parcel.
- 6. In May 2014, the Planning Commission reviewed the parcel's rezoning request from A/HZ to CA (General Business). Instead of the CA zoning, the Planning Commission approved PC (Planned Commercial) zoning, "because of the site's proximity to the Ramsey House and grounds" and because PC Zoning would allow the Planning Commission "to review a development plan for the site, at which time staff may recommend appropriate landscaping, lighting, access, and signage in order to remain compatible and functional with the Ramsey House property." The Planning Commission also removed the HZ overlay at this meeting. The site was ultimately developed by the buyer/current owner/seller of the parcel in question for a Dollar General. (See Exhibit F: Rezoning report)
- 7. The applicant for the HZ removal and the rezoning in 2014 was the APTA/Ramsey House. In 2014, the Ramsey House Board and APTA (Association for Preservation of Tennessee Antiquities) supported the removal of the HZ overlay and the rezoning request, as they were selling the property. The applicant for HZ removal in 2023 is the potential buyer of the property. Per a letter from the Historic Ramsey House current staff and Board of Directors, the Ramsey House does not support the removal of the HZ overlay.
- 8. There are no historic structures on the site. There is a 50' stream buffer on the east side of the parcel, along with a 3,441 sq. ft. recorded wetland area on the adjacent 3.34 acre parcel, at the center of the overall site. Per the 2014 HZC review, no archaeological resources have been found on the site, though details of any archaeological surveys were not submitted.
- 9. The NPS defines integrity by seven aspects, including setting (the character of the place where the historic

Page 2 of 3 Planner in Charge: 10-B-23-HZ 10/11/2023 2:31:10 PM

resource is located, including natural and manmade features such as vegetation, open space, and viewsheds); feeling (surviving physical features that express the site's historic character and help the visitor experience an awareness of its history); and association (the relationship between a historic event or person and the property, which "can occur only if the property's historic physical features, or character, survive"). [See Exhibit E: National Register 101: Seven Aspects of Integrity]

- 10. The HZC should determine if the parcel in question contributes to the setting, feeling, and association of the overall Ramsey House property. In the opinion of staff, the 2014 rezoning to PC and the development of the 3.34 acre parcel at the southwest corner of the property to a Dollar General detracts from the overall integrity of the Ramsey House, which was originally a large agricultural and residential property, with land both cleared and covered with trees. At present day, the existing vegetation buffer does provide a visual buffer between the Ramsey House property and development fronting E. Governor John Sevier Highway, though site clearing and additional impervious surface may affect the adjoining vegetation and wetlands.
- 11. At the date of the agenda posting (10/11/2023), the applicant and the Ramsey House Board have not actively communicated. Some compromise may be possible to retain the HZ overlay on the rear portion of the parcel, which features the wetlands and stream buffer and adjoins the Ramsey House property.

Staff Recommendation

Staff recommends the Historic Zoning Commission determine that removing the HZ overlay on the entire 5.77-acre parcel would have an adverse effect on the historic integrity of the Ramsey House property.

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DESIGN REVIEW REQUEST

DOWNTOWN DESIGN (DK)

☐ HISTORIC ZONING (H) ☐ INFILL HOUSING (IH) Applicant WILLIAM 9/27/23 10-8-23-HZ File Number(s) Meeting Date (if applicable) CORRESPONDENCE All correspondence related to this application should be directed to the approved contact listed below. Owner
Contractor
Engineer
Architect/Landscape Architect WM DALE PhotoN (KME DEVELOPMENT) 4315 FRENCH RV. KNOK, TENN. 37920

Address City State Zip

Phone Phone

One P **CURRENT PROPERTY INFO** Owner Name (if different from applicant) Juner Address 3.77 AcRes # 096 1/003 Parcel ID Owner Phone Property Address CURRENT HZ/A Neighborhood AUTHORIZATION Lindsay Crockett

Staff Signature

Please Print WILLIAM DALE RhoTON 9/21/23

REQUEST

DOWNTOWN DESIGN	Level 1: ☐ Signs ☐ Alteration of an existing building/structure Level 2: ☐ Addition to an existing building/structure Level 3: ☐ Construction of new building/structure ☐ Site design, parking, plaze See required Downtown Design attachment for more details.	as, landscape	
Mod	Brief description of work:		
HISTORIC ZONING	Level 1: Signs Routine repair of siding, windows, roof, or other features, itevel 2: Major repair, removal, or replacement of architectural elements or matelevel 3: Construction of a new primary building Level 4: Relocation of a contributing structure Demolition of a contribution of a contribut	erials	y structures
INFILT HOUSING	Level 1: Driveways, parking pads, access point, garages or similar facilities Level 2: Additions visible from the primary street Changes to porches visible Level 3: New primary structure Site built Modular Multi-Sectional See required Infill Housing attachment for more details. Brief description of work:	ole from the primary street	
STAFF USE ONLY	ATTACHMENTS ☐ Downtown Design Checklist ☐ Historic Zoning Design Checklist ☐ Infill Housing Design Checklist ADDITIONAL REQUIREMENTS ☐ Property Owners / Option Holders Level 1: \$50 • Level 2: \$100 • Level 3: \$250 • Level 4: \$500	FEE 1: 250.00 FEE 2: FEE 3:	TOTAL: 250.00

From: Dale Rhoton dale.rhoton@icloud.com

Subject: Letter of historic overlay removal from 3220 John sevier

hwy . parcel # 096 11003 5.77 acres.

Date: Aug 25, 2023 at 9:58:07 AM

To: Mark Sledziewski (Ransey House)

director@ramseyhouse.org

To whom it may concern:

KME development LLC and Wm. Dale Rhoton has an agreement that I represent them in the removal is this historic overlay of 5.77 acres parcel #096 11003 and be zoned CA . A letter from Ramsey House to the Knox County Historic Commission was issued for this proposal April 3, 2014 consisting of the 9 plus acres sold to KME Development. A copy if this letter and other information was given to Mark Sledziewski for the board to issue a current letter removing the historic overlay of this remaining 5.77 acres of this 9 plus acre parcel sold to KME Development. If any questions concerning Knox Planning Commission: Historic Senior

Planner:

Lindsay Crockett

865-215-3795

Lindsay.crockett@knoxplanning.org

Thank you Dale Rhoton 865-660-3620

Sent from my iPhone

From: Angie Jackson angie.jackson@broadwaygroup.net

Subject: RE: Letter of historic overlay removal from 3220 John

sevier hwy . parcel # 096 11003 5.77 acres.

Date: Aug 30, 2023 at 9:23:37 AM

To: Dale Rhoton dale.rhoton@icloud.com

Mr. Rhoton,

The email below is worded appropriately and please let us know if you need anything else from our company to help facilitate the removal of the historical overlay zoning.

Thanks,

Angie Jackson Accountant The Broadway Group, LLC 216 Westside Square Huntsville, AL 35801 Phone (256) 533-7287 Fax (256) 533-7236 Cell (256) 929-5877 angie.jackson@broadwaygroup.net

From: Dale Rhoton dale.rhoton@icloud.com>

Sent: Tuesday, August 29, 2023 3:00 PM

To: Angie Jackson angie.jackson@broadwaygroup.net

Subject: Fwd: Letter of historic overlay removal from 3220 John sevier hwy . parcel # $\underline{096}$

11003 5.77 acres.

Sent from my iPhone

Begin forwarded message:

From: Dale Rhoton dale.rhoton@icloud.com>

Date: August 25, 2023 at 9:58:07 AM EDT

To: "Mark Sledziewski (Ransey House)" < director@ramseyhouse.org >

Subject: Letter of historic overlay removal from 3220 John sevier hwy . parcel # $\underline{096}$

11003 5.77 acres.

Ramsey House to the Knox County Historic Commission was issued for this proposal April 3, 2014 consisting of the 9 plus acres sold to KME Development. A copy if this letter and other information was given to Mark Sledziewski for the board to issue a current letter removing the historic overlay of this remaining 5.77 acres of this 9 plus acre parcel sold to KME Development. If any questions concerning Knox Planning Commission: Historic Senior Planner: Lindsay Crockett

865-215-3795 Lindsay.crockett@knoxplanning.org

Thank you Dale Rhoton 865-660-3620

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Sent from my iPhone

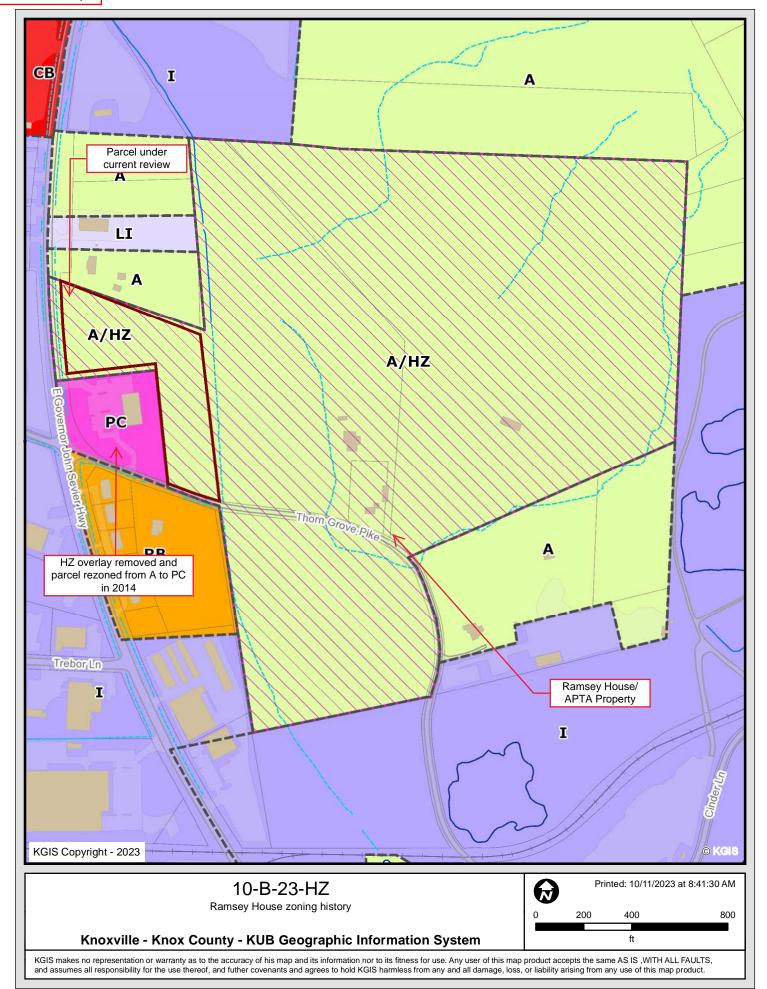


Exhibit C: Plat

(1, WE) ASSOCIATION TO THE PROPERTY SHOWN HEREIN, HEREIN ADOPT THIS AS (MY, OUR) PLAN OF SUBDIVISION AND DEDICATE THE STREETS AS SHOWN TO THE PUBLIC USE FOREVER AND HEREBY CERTIFY THAT (I AM, ME ARE) THE OWNER(S) IN FEE SIMPLE OF THE PROPERTY, AND AS PROPERTY OWNER(S) HAVE AN UNRESTRICTED RIGHT TO DEDICATE RIGHT-OF-WAY AND/OR GRANT EASEMENT AS SHOWN ON THIS PLAT

Vice President SIGNATURE(S) Le En 100 De

CERTIFICATE OF FINAL PLAT - CONSTRUCTION COMPLETE

I HEREBY CERTIFY THAT I AM A REGISTERED LAND SURVEYOR, LICENSED TO PRACTICE SURVEYING UNDER THE LAWS OF THE STATE OF TENNESSEE. I FURTHER CERTIFY THAT THE PLAN AND ACCOMPANING DRAWINGS, DOCUMENTS AND STATEMENTS CONFORM TO ALL APPLICABLE PROVISIONS OF THE KNOXVILLE—KNOX COUNTY SUBDIVISION REGULATIONS EXCEPT AS HAS BEEN ITEMEDE AND DESCRIBED IN A REPORT FILED WITH THE METROPOLITAN PLANNING COMMISSION OF FOR VARIANCES FOR WHICH APPLICATION HAS BEEN FILED. THE INDICATED MODIMENTS WE IN PLACE ON THE!

14 DAY ORGENOG-5, 2014

TENNESSEE CERTIFICATE NO. 2939

CERTIFICATE OF ACCURACY

I HEREBY CERTIFY THAT THIS IS A CATEGORY 1 SURVEY AND THE RATIO OF PRECISION OF THE LINDUISTED SURVEY IS NOT LESS THAN 1:10,000
REGISTERED LAND SURVEYOR

TENNESSEE CERTIFICATE NO. 2939

CERTIFICATE OF APPROVAL FOR RECORDING - ADMINISTRATIVE PLAT

THIS IS TO CERTIFY THAT THE SUBDIVISION PLAT SHOWN HAS BEEN FOUND TO INIS IS TO CERTIFY THAT THE SUBDIVISION PLAT SHOWN HAS BEEN FOUND TO COMPLY WITH HE SUBDIVISION REGULATIONS OF HOXPAULE AND KNOX COUNTY AND WITH EXISTING DIFFICIAL PLANS, AND HE RECORD PLAT IS HEREBY APPROVED FOR RECORDING PHILE OFFICE OF THE KNOX COUNTY REGISTER OF DEEDS.

SIGNED: 10/27/14

ZONING

ZONING DISTRICT(S) IN WHICH THE LAND BEING SUBDIVIDED IS LOCATED SHALL BE INDICATED AS SHOWN ON THE ZONING MAP BY THE PLANNING COMMISSION AS FOLLOWS: ZONING SHOWN ON OFFICIAL MAP 6972 FC 60722 AMB

DATE 10/27/2014 BY 5011

ADDRESSING DEPARTMENT CERTIFICATION

I, THE UNDERSIGNED, HEREBY CERTIFY THAT THE SUBDIVISION NAME AND ALL STREET , mile order-downed, merced certiff that the subdivision name and all street names conform to the knoxhle/knox county street naming and addressing ordinance, the administrative rules of the planning commission, and these

SIGNED: 27 oct 14 DATE:

KNOX COUNTY HEALTH DEPARTMENT CERTIFICATE

THIS IS TO CERTIFY THAT THIS SUBDIMISION IS GENERALLY SUITABLE FOR SUBSURFACE SEWAGE DISPOSAL SYSTEMS; AND THIS IS TO NOTIFY THAT ALL LOTS ARE SUBJECT TO SECTIONS 68-13-401 THIS 88-13-413 OF THE TENNESSEE CODE, ANNOTATED, AND THE REGULATIONS PROMULGATED THERETO.

DATE 10-27-14 KNOX COUNTY HEALTH DEPARTMENT Norms //www

THIS IS TO CERTIFY THAT ALL PROPERTY TAXES AND ASSESSMENTS DUE ON THIS

SIGNED: MY COUNTY TRUSTEE _DATE: 16 27 14

EASEMENTS OF FIVE (5) FEET IN WIDTH, SITUATED ALONG BOTH SIDES OF ALL INTERIOR LOT LINES IN A SUBDIVISION, SHALL BE DEDICATED TO THE PUBLIC AND TO INTERIOR OF LINES IN A SUBJUSTION, SHALL BE DEDICATED TO THE PUBLIC AND TO APPROPRIATE UTILITIES AGENCIES THESE REQUIRED EASIEMENTS SHALLED ETM. (0) APPROPRIATE UTILITIES AGENCIES THESE TEM, OF THE PUBLIC AND THE THE ADJOINING LOT OR PROPERTY IS NOT SUBJECT TO A SIMILAR EASEMENT AT LEAST FIVE (6) FEET IN MOTH, OTHER SPECIAL DRAINAGE AND UTILITY EASEMENTS MAY BE REQUIRED. SUCH DEDICATION SHALL BE NOTED ON THE FINAL PLAT.

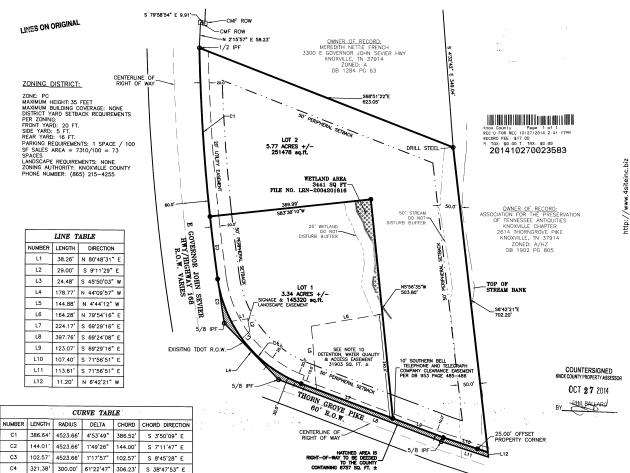
MPC FILE#<u>10-H-14</u>

ABBREVIATIONS

CAPPED IRON PIN FOUND

CIPS	CAPPED IRON PIN SET
CMF	CONCRETE MONUMENT FOUND
ESM'T	EASEMENT
EX.	EXISTING
(M)	MEASURED
M.B.L.	MINIMUM BUILDING LINE
P.O.B.	POINT OF BEGINNING
ROW	RIGHT-OF-WAY
U & D	UTILITY & DRAINAGE





GENERAL NOTES:

1. NORTH ARROW AND COORDINATES AS SHOWN HEREON ARE BASED ON TENNESSEE STATE PLANE COORDINATE SYSTEM, NAD '83.

2. ALL MEASUREMENTS SHOWN ARE TO U.S. STANDARDS.

3. SUBJECT TO ANY EASEMENTS, RESTRICTIONS OR RIGHTS-OF-WAY WHICH MAY OR MAY NOT BE OF RECORD. MINIMUM MPC R.O.W. SHOWN FOR INFORMATION ONLY. AREA BETWEEN MPC R.O.W. AND EXISTING TOOT R.O.W. NOT A PART OF THIS SUBDIVISION

4. THERE ARE NO PROPOSED STREETS FOR THIS SUBDIVISION

5. 9.11 ACRES INTO 2 LOTS.

6. CLT MAP 096 PARCEL 110.01.

7. SOURCES OF INFORMATION: DB 1902 PG 805 DB 1333 PG 222 DB 1284 PG 63

8. NO WETLAND DELINEATION WAS DONE ON LOT 2 AT THE TIME OF THIS PLAT. ONE WILL BE REQUIRED PRIOR TO ANY CONSTRUCTION ON LOT 2.

9. MAINTENANCE AGREEMENT FOR DETENTION FACILITIES PER INSTRUMENT# _

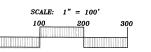
10. THE ACCESS EASEMENT IS LOCATED WITHIN THE DETENTION, WATER QUALITY & ACCESS EASEMENT

OWNER: ASSOCIATION FOR THE PRESERVATION W.D. 1902 pg. 805
OF TENNESSEE ANTIQUITIES
KNOXVILLE CHAPTER
2614 THORNGROVE PIKE KNOXVILLE, TN 37914



SITE

(NOT TO SCALE)





NOTED P AS Š. SCALE:

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civil engineerin

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PIKE

P - THORN GROVE KNOX COUNTY, TENNESSEE 8TH CIVIL DISTRICT

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KNOXVILLE,

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Exhibit D: April 2014 HZC Minutes



MINUTES

KNOXVILLE HISTORIC ZONING COMMISSION KNOX COUNTY HISTORIC ZONING COMMISSION MEETING APRIL 17, 2014

City HZC Present County HZC Present Others Present

Sean Bolen Bill Belser Jerry Caldwell

Scott Busby David Butler Art Clancy

Steve Cotham Bart Carey Helen Bryenton

Faris Eid Mike Crowder Connie Decker

Sandra Martin Carol Montgomery Wayne Decker

Lorie Matthews John Lyle

Melissa McAdams Gayle Mantler

Andie Ray Fiona McAnally

Rebecca Ridner

City HZC Absent County HZC Absent Staff Present

Jason Woodle None Dori Caron

Crista Cuccaro

Kaye Graybeal

Melvin Wright

Comm. Chair Busby called the meeting to order and noted there was a quorum. He stated that the meeting was being televised and recorded. He also asked that speakers limit their presentations to 5 minutes and to sign in when they reached the podium. He also noted that any decisions can be taken to Chancery Court if appealed within 60 days. Comm. Chair Busby then swore in all visitors and Applicants that planned to speak on any Agenda item. Roll call was taken. There were no visitors to introduce. Comm. Chair Busby introduced and welcomed Steve Cotham as a newly seated Knoxville Historic Zoning Commissioner.

Exhibit D: April 2014 HZC Minutes

Action: Knoxville Comm. Chair Busby handed the meeting over to the Knox County Comm. Chair David Butler.

Request for removal of HZ Overlay by Association for the Preservation of Tennessee Antiquities (APTA)

Recommendation for Ramsey House property— (5-G-14-RZ)

Discussion: Ms. Graybeal reviewed the zoning history of the Ramsey House property. A 3.37 acre portion of the 9.41 acres is proposed to be rezoned to allow for potential commercial development, including removing the Historic overlay from this piece of the parcel as well the remainder of the 9.41 acres added in 1986. Maps were handed out to assist with visualizing the proposal. Ms. Graybeal read the proposed Findings of Fact into the record. The portion of the parcel proposed to be rezoned was clarified. A power point presentation was viewed assisting with the clarification. She noted there is nothing historic on the proposed parcel to be rezoned. Further she noted there was a vegetation buffer which would prevent being able to see the proposed commercial development, this buffer being owned by APTA thus them ensuring it would remain intact. The additional 9.41 acres was granted an historic overlay at the request of former board members to protect the Ramsey House context from inappropriate development. The concern is whether additional commercial development will further detract from the Ramsey property. The purview of the Commission today is to forward an opinion to the Knox County Commission on whether lifting the historic overlay will be a detriment to the historic integrity of the Ramsey property. Ms. Graybeal noted that staff identifies that there is already commercial development in the area. It was clarified that under the current HZ overlay, the exterior of any new construction would need to come before the HZC for review.

Wayne Decker, the president the Ramsey House Board, also the vice-president of APTA. He stated the APTA owns the Ramsey House facilities and noted their (APTA) Board has voted to approve the sale of this parcel. Mr. Decker gave a brief overview of the history of the Ramsey House. With the sale of this parcel, they can increase their endowment, the revenues from which will go a long way in support of their mission, the educational programs they provide as well as enhance the facilities. He touched on the tree line and also noted the buffer zone is wetlands upon which there can be no development, which they consider a benefit to their property. Gayle Mantler, representing the Broadway group, respectfully asked on their behalf that the Commission remove the historic overlay (HZ) on all 9+ acres if possible. She noted they only want the other zoning changes on the smaller parcel they want to subdivide (3.37 acres). Mr. Decker noted they did not realize the full future development ramifications of an HZ overlay. Mr. Decker noted that maintenance of the buffer and wetlands is part of their contract with the buyer as an additional level of protection. Ms. Graybeal noted that MPC planning staff found that commercial zoning of this proposed parcel was compatible with the surrounding area and current zoning there. Significant discussion regarding the opinion that retaining the HZ overlay would be very restrictive for most commercial development, as it would require a significantly more substantive process to obtain approvals and permitting for development.

Tim Morris, civil engineering and landscape architecture representative for the Applicant was also present. It was clarified that the design criteria for this parcel would be found in the Secretary of Interior Standards for Rehabilitation, which are overall less specific than local design guidelines, but would curtail most typical commercial development. Mr. Decker again stated the protection is there for the Ramsey House regardless of the historic overlay. He noted their Board would never do anything that would be detrimental to the Ramsey House. They feel this proposed subdividing and sale of the smaller parcel is

Knoxville Historic Zoning Commission Knox County Historic Zoning Commission Minutes – April 17, 2014 Exhibit D: April 2014 HZC Minutes

not an important part of the property.

Fiona McAnally, was Executive Director for Ramsey House from 2001 to 2004. Ms. McAnally also resided on the property. She is requesting that the Commission postpone any decision today until there can be further discussion about this community asset. She noted the property became the flagship of the newly formed Association for the Preservation of Tennessee Antiquities (APTA). She offered additional historic perspectives to bring the property to a total of 100 acres. She stated she drives through the intersection regularly and that the land around the area has many residences and described that in some detail. She thought initially that this proposal was due to financial hardship of the nonprofit overseeing the property. She again restated she would like to see organizations and entities that have donated to and supported this property be given times to explore alternative strategies. Elaine Clark, president of the French Broad Preservation Association, noted they oppose the zoning change for two reasons: the historic overlay is there to protect its visibility and the property itself and also the community has a sector plan (East County Sector Plan) in force which does not include the recommendation for commercial zoning.

Mr. Decker clarified their contract with the proposed buyer of the parcel contains language that the historic property signage in place be kept intact. Knox County Chair David Butler clarified the role of the Commission today was to determine if this parcel being sold affects the integrity of the Ramsey House as an historic property.

Dr. Charles Faulkner noted he had taught historical archeology at UT. He noted he had surveyed and performed archaeological excavations at the property over many years. Dr. Faulkner stated in his opinion was such that this parcel does not contain anything historically or architecturally relating to the Ramsey House.

Connie Wallace, Ramsey House Board member, reiterated that TDEC would not allow the buffer/wetland area to be developed. She stated they have no interest in ever clearing that area and the only value of this land to the Board and Ramsey House is its monetary value. Mr. Decker closed by noting that the Ramsey House is on a solid financial foundation.

Action: Comm. Montgomery moved that the Commission recommend denial of lifting the A / HZ overlay but to allow the additional commercial overlay. The Motion failed due to lack of a Second.

Action: Comm. Belser moved to recommend that the HZ overlay be lifted on the 3.37 acre parcel only. The Motion was seconded by Comm. Chair Butler. The Motion carried unanimously.

Staff member Kaye Graybeal noted the Commissioners had been given a copy of the Annual Report to the Mayor and invited feedback. There was no further business.

Action: Comm. Montgomery moved to adjourn the meeting. The Motion was seconded by Comm. Carey. The Motion carried unanimously and the meeting was adjourned.

From the

LOUISIANA

State Historic Preservation Office

Office of Cultural Development, Department of Culture, Recreation and Tourism

National Register 101

Seven Aspects of Integrity

By Patricia L. Duncan National Register Coordinator, Division of Historic Preservation

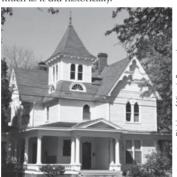
A CANDIDATE MUST MEET three requirements to qualify for the National Register of Historic Places, as explained in the February issue of *Preservation in Print*. Two of these essentials — significance and age — were covered in that issue. The third qualification — integrity — is the topic of this and the following installments of National Register 101.

The National Register defines integrity as the ability of a property to convey its significance. However, "integrity" is a word generally used to describe a person's honesty and sincerity. So, why is a word usually associated with humans used to designate a National Register eligibility requirement? The answer can be found in Webster's New World Dictionary, which adds "completeness" to integrity's definition. Under this broader explanation, buildings, structures, districts, sites and objects can also have integrity.

Of the three Register eligibility requirements, integrity is probably the most complicated and difficult to understand. To simplify things, the National Register staff sometimes tells applicants that integrity means the candidate still has to look historic. However, there are actually seven factors, or "aspects," that must be evaluated to determine if that historic look survives. These aspects are location, setting, design, materials, workmanship, feeling and association.

LOCATION is the easiest element of integrity to understand. For National Register purposes, location is the particular point or position where the historic property was constructed, the significant person made his/her contribution, or the historic event occurred. Sometimes the relationship between a building and its history is lost if that building is moved from its original site. This is why it is harder to list moved properties on the National Register. To qualify moved candidates must be important to a broader region or group than those associated with the original site. The National Park Service considers original locations so important that it automatically delists (removes from the Register) properties moved to new sites subsequent to their listing.

SETTING refers to the character of the place where the historic resource is located. It includes natural and manmade features and how those features relate to the candidate. Items to consider include buildings, dependencies, roads, paths, fences, vegetation, open space, topographical characteristics and view sheds. The latter include the views from the candidate as well as of the candidate from nearby properties. For a setting to have integrity for National Register purposes, it should appear much as it did historically.



The tower on this Lake Charles Victorian residence is an important part of its design. Were it to be lost, the home's National Register design integrity would be severely compromised.

DESIGN is broadly defined by the National Register as "the combination of elements that creates the form, plan, space, structure, and style of a property." Elements the Register considers when evaluating design integrity include function, structural systems, other technologies, spatial organization, massing, proportion, scale, materials, color, texture and fenestration patterns. Design is not limited to the work of architects. Community planners, engineers and landscape architects have also created designs that might be Register-eligible. If enough of the resource's original



Here, the setting (tombstones, paths, fences and trees) reinforces an observer's sense that Grace Episcopal Church in St. Francisville is indeed historic.

design has been lost, the property will not meet this aspect of integrity.

MATERIALS are "the physical elements that were combined or deposited during a particular period of time and in a particular pattern or configuration to form a historic property." This definition is complicated because it has to cover archaeological as well as architectural and historical candidates. For the purposes of nominating buildings, materials should be defined as the original wood, nails, shingles, tiles, glass, and/or other substances the builders used to create the historic resource. To have integrity, a property must retain its character-defining exterior materials. Sometimes interior integrity of material is needed as well.

WORKMANSHIP "is the physical evidence of the crafts of a particular culture or people during any given period in history or prehistory," according to the Register. A craft is an occupation requiring special skill, and workmanship refers to the quality of the craftsman's product. Extraordinary workmanship might be evident in tooling, carving, painting, graining, turning or joinery. It can be found in vernacular as well as high style resources and can include the product of one or multiple craftsmen. Finally, it can apply to an entire resource or any of its parts.

FEELING is a "property's expression of the aesthetic or historic sense of a

particular period of time." To have the aspect of feeling, a candidate must have surviving physical features that express its historic character and help the visitor experience an awareness of its history and importance.

ASSOCIATION is defined by the National Register as "the direct link between an important historic event or person and a historic property." Association relies upon two factors. First, the site must be the actual place where something happened. Second, that relationship must be evident when a visitor observes the site. This connection can occur only if the property's historic physical features, or character, survive.

Only when one understands the seven aspects of integrity can one determine if a candidate has enough integrity to qualify for Register listing. However, evaluating these factors is more complicated than their definitions might suggest. Next month's article will discuss applying the aspects to conduct an integrity evaluation.

Much of this article is based upon the National Register Bulletin titled "How to Apply the National Register Criteria for Evaluation," which is available online at http://www.nps.gov/history/nr/publications/bulletins/pdfs/nrb15.pdf.



This stained glass window is proof of the skill and talent of the craftsman who designed, assembled and installed it in Lake Charles's Temple Sinai c. 1903. Since it is unaltered, it retains its integrity of workmanship.



The Ascension Parish home of 20th-century literary figure Robert Penn Warren has integrity of association because he lived there during what scholars regard as a critical period in his life and career.

noto by Donna Fricker

Exhibit F: Rezoning case summary

CASE SUMMARY

APPLICATION TYPE: REZONING

EAST COUNTY SECTOR PLAN AMENDMENT

File Number: 5-G-14-RZ Related File Number: 5-D-14-SP

Application Filed: 3/24/2014 Date of Revision:

Applicant: ASSOCIATION FOR THE PRESERVATION OF TENNESSEE ANTIQUITIES / RA



Suite 403 • City County Building 4 0 0 Main Street Knoxville, Tennessee 37902 8 6 5 • 2 1 5 • 2 5 0 0 F A X • 2 1 5 • 2 0 6 8 W W W • k n o x m p c • o r g

PROPERTY INFORMATION

General Location: North side Thorn Grove Pike, east side E. Governor John Sevier Hwy.

Other Parcel Info.:

Tax ID Number: 96 PART OF 11001 OTHER: MAP ON FILE AT MPC Jurisdiction: County

Size of Tract: 3.37 acres

Accessibility:

GENERAL LAND USE INFORMATION

Existing Land Use: Vacant land

Surrounding Land Use:

Proposed Use: Retail store Density:

Sector Plan: East County Sector Plan Designation: OS

Growth Policy Plan: Planned Growth Area

Neighborhood Context:

ADDRESS/RIGHT-OF-WAY INFORMATION (where applicable)

Street:

Location:

Proposed Street Name:

Department-Utility Report:

Reason:

ZONING INFORMATION (where applicable)

Current Zoning: A (Agricultural) / HZ (Historic Overlay)

Former Zoning:

Requested Zoning: CA (General Business)

Previous Requests: None noted

Extension of Zone:

History of Zoning:

PLAN INFORMATION (where applicable)

Current Plan Category: OS (Other Open Space)

Requested Plan Category: C (Commercial)

7/2/2014 12:02 PM Page 1 of 3

SUBDIVISION INFORMATION (where applicable)

Subdivision Name:

No. of Lots Proposed: No. of Lots Approved: 0

Variances Requested:

S/D Name Change:

OTHER INFORMATION (where applicable)

Other Bus./Ord. Amend.:

MPC ACTION AND DISPOSITION

Planner In Charge: Michael Brusseau

Staff Recomm. (Abbr.): RECOMMEND that County Commission APPROVE PC (Planned Commercial) zoning. (Applicant

requested CA (General Business) zoning.)

Staff Recomm. (Full): Commercial uses are appropriate at this location. Staff recommends PC zoning, rather than the

requested CA, because of the site's proximity to the Ramsey House and grounds. The site is located at the intersection of the only access road to the Ramsey House along E. Gov. John Sevier Hwy. PC zoning will allow MPC to review a development plan for the site, at which time staff may recommend appropriate landscaping, lighting, access and signage in order to remain compatible and functional with the Ramsey House property. Staff also recommends removal of the HZ overlay on the property,

consistent with the Historic Zoning Commission's decision on April 17, 2014.

Comments: REZONING REQUIREMENTS FROM ZONING ORDINANCES (must meet all of these):

THE PROPOSED AMENDMENT SHALL BE NECESSARY BECAUSE OF SUBSTANTIALLY CHANGED OR CHANGING CONDITIONS IN THE AREA AND DISTRICTS AFFECTED, OR IN THE CITY/COUNTY GENERALLY:

- 1. There is a mix of uses in the surrounding area, all of which would be compatible with commercial uses. A large area to the north and west of the site is zoned Industrial, which allows heavy industrial uses as well as commercial uses.
- 2. The site is accessed from E. Gov. John Sevier Hwy., a minor arterial street, or Thorn Grove Pike, a minor collector street. Both streets have sufficient capacity to support commercial development.
- 3. Establishment of commercial nodes at major street intersections is appropriate.

THE PROPOSED AMENDMENT SHALL BE CONSISTENT WITH THE INTENT AND PURPOSE OF THE APPLICABLE ZONING ORDINANCE:

- 1. The requested CA zoning is for general retail businesses and services but not for manufacturing or for processing materials. CA zoning would not require any further review by MPC before building permits could be issued.
- 2. The recommended PC zoning allows commercial uses, but site plans are subject to MPC review and approval as a use on review prior to issuance of building permits.
- 3. Based on the property's proximity to the Ramsey House and grounds, this property is appropriate to be rezoned to PC, rather than the requested CA..

THE PROPOSED AMENDMENT SHALL NOT ADVERSELY AFFECT ANY OTHER PART OF THE COUNTY, NOR SHALL ANY DIRECT OR INDIRECT ADVERSE EFFECTS RESULT FROM SUCH AMENDMENT:

- 1. Public water and sewer utilities are available in the area, but may have to be extended to serve the site.
- 2. Establishment of PC zoning at this location would have little to no adverse impact on surrounding properties.
- 3. This proposed amendment of the zoning map will not adversely affect any other part of the County.

THE PROPOSED AMENDMENT SHALL BE CONSISTENT WITH AND NOT IN CONFLICT WITH THE GENERAL PLAN OF KNOXVILLE AND KNOX COUNTY, INCLUDING ANY OF ITS ELEMENTS, MAJOR ROAD PLAN, LAND USE PLAN, COMMUNITY FACILITIES PLAN, AND OTHERS:

- 1. With the recommended plan amendment to commercial, CA or PC zoning would be consistent with the East County Sector Plan.
- 2. The site is located within the Planned Growth Area on the Knoxville-Knox County-Farragut Growth Policy Plan map.
- 3. This proposal does not present any apparent conflicts with any other adopted plans.

7/2/2014 12:02 PM Page 2 of 3

State law regarding amendments of the general plan (which include Sector Plan amendments) was changed with passage of Public Chapter 1150 by the Tennessee Legislature in 2008. The law now provides for two methods to amend the plan at TCA 13-3-304:

- 1. The Planning Commission may initiate an amendment by adopting a resolution and certifying the amendment to the Legislative Body. Once approved by majority vote of the Legislative Body, the amendment is operative.
- 2. The Legislative Body may also initiate an amendment and transmit the amendment to the Planning Commission. Once the Planning Commission has considered the proposed amendment and approved, not approved, or taken no action, the Legislative Body may approve the amendment by majority vote and the amendment is operative.

Action: Approved Meeting Date: 5/8/2014

Details of Action:

Summary of Action: RECOMMEND that County Commission APPROVE PC (Planned Commercial) zoning.

Date of Approval: 5/8/2014 Date of Denial: Postponements:

Date of Withdrawal: Withdrawn prior to publication?: ☐ Action Appealed?:

LEGISLATIVE ACTION AND DISPOSITION

Legislative Body: Knox County Commission

Date of Legislative Action: 6/23/2014 Date of Legislative Action, Second Reading:

Ordinance Number: Other Ordinance Number References:

Disposition of Case: Approved Disposition of Case, Second Reading:

If "Other":

Amendments: Amendments:

Date of Legislative Appeal: Effective Date of Ordinance:

7/2/2014 12:02 PM Page 3 of 3

Exhibit G: Designation report, Ramsey House

LOCAL DESIGNATION REPORT

Ramsey House (Swan Pond)

2700 Thorn Grove Pike

Designated by MPC: August 10, 1978 Boundary Extended by MPC: September 8, 1988

Listed on the National Register: December 23, 1969

Form 10-300 (July 1969)

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UNITED STATES DEPARTMENT OF THE INTERIOR NATIONAL PARK SERVICE

NATIONAL REGISTER OF HISTORIC PLACES : INVENTORY - MOMINATION FORM

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This stone house was built in 1797 and was the first stone house in Knox County. The architect, Thomas Hope, was brought from Charleston, South Carolina. The two-story stone house has a stark dignity with its flat, unbroken facade and large chimneys that project out from the end walls. Architecturally, it is an early development of the hall-passage-parlor-type of construction, one room deep and two stories high. The central passage has double doors at each end which can be left open in the summer. The parlor and the hall to the left and to the right of the passage contain paneled shutters which fold back into the casements as protection from the Indians as well as the summer sun. The pendant scrolls under the cornices are reminiscent of the French influence which Hope found in South Carolina.

The main part of the house is a rectangle 42' x 24'; in addition to its two stories, it has a deep basement and an attic. The kitchen wing, without basement or attic, is on a lower floor level with three steps leading down to it from the hall or dining room. It was probably the last part of the house built and likely the first attached kitchen in East Tennessee. The main walls throughout the house are rough blocks of red marble, while the corners of the chimneys, and the belt course are quarried blue limestone, giving a variety to the masonry that is effective.

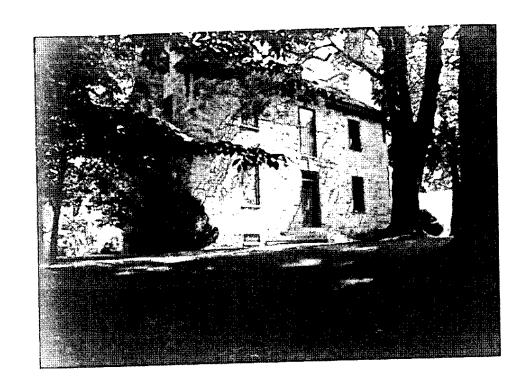
The inside of the house is restored to its original form. The small portice on the front was probably not original since it covers the keystone above the front door and will most likely be removed soon as more study is done by the Knox County Association for the Preservation of Tennessee Antiquities group.

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This house was built by an important settler in Tennessee in 1797. Francis Alexander Ramsey was a pioneer citizen and a public official on the Tennessee frontier for 37 years. He was the father of the distinguished historian, Dr. James G. M. Ramsev and of Knoxville's first elected mayor, William B. A. Ramsey. F. A. Ramsey served as an official in the Washington County government, in the State of Franklin, in the territorial government and in the State of Tennessee. After building Ramsey House his family grew up there and became productive citizens "Colonel" Ramsey served on the board of Blount College, later the University of Tennessee. When he died in 1820 he had just been appointed president of the Knoxville branch of the new state bank. Some of the Ramsey family continued to live there until the Civil War when Alexander, son of the builder, took the family to South Carolina for safety. Later the house was sold and changed hands until 1952 when the Association for the Preservation of Tennessee Antiquities acquired the property and began restoration.

In addition to the significant family who built the house, Ramsey House marks a transitional period in Tennessee as an example of a fine home that replaced the log house in the latter part of the eighteenth century.

9.	MAJOR BIBLIOGRAPHICAL REFERENCES											
	Bowman, Elizabeth S. and Folmsbee, Stanley J. "The Ramsey House," Tennessee Historical Quarterly XXIV (1965), No. 3, pp. 203-218. Bowman, Elizabeth S., "Swan Pond: Francis Alexander Ramsey's Stone House," in the East Tennessee H storical Society Publications No. 27, (1955.) Ramsey, J. G. M. Annals of Tennessee, (Charleston, 1853).											
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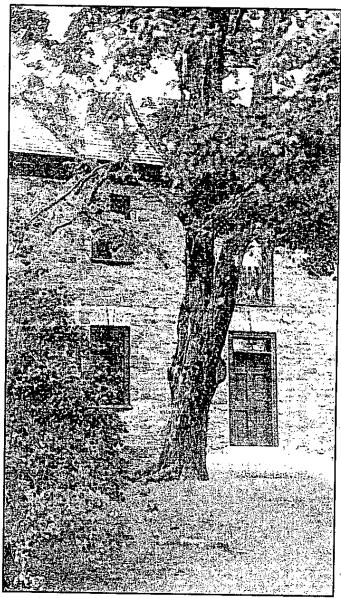


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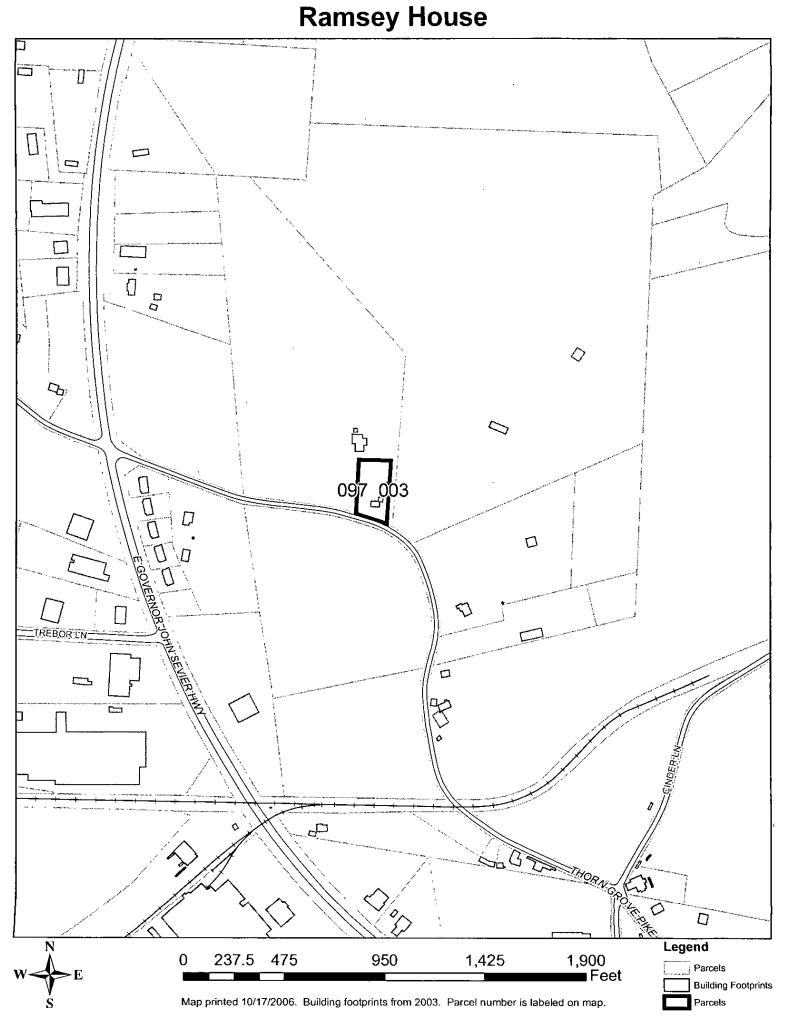
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CITY CENTER, NEIGHBORHOODS, and PARKS

By Russ Manning and Sondra Jamieson



Ramsey House



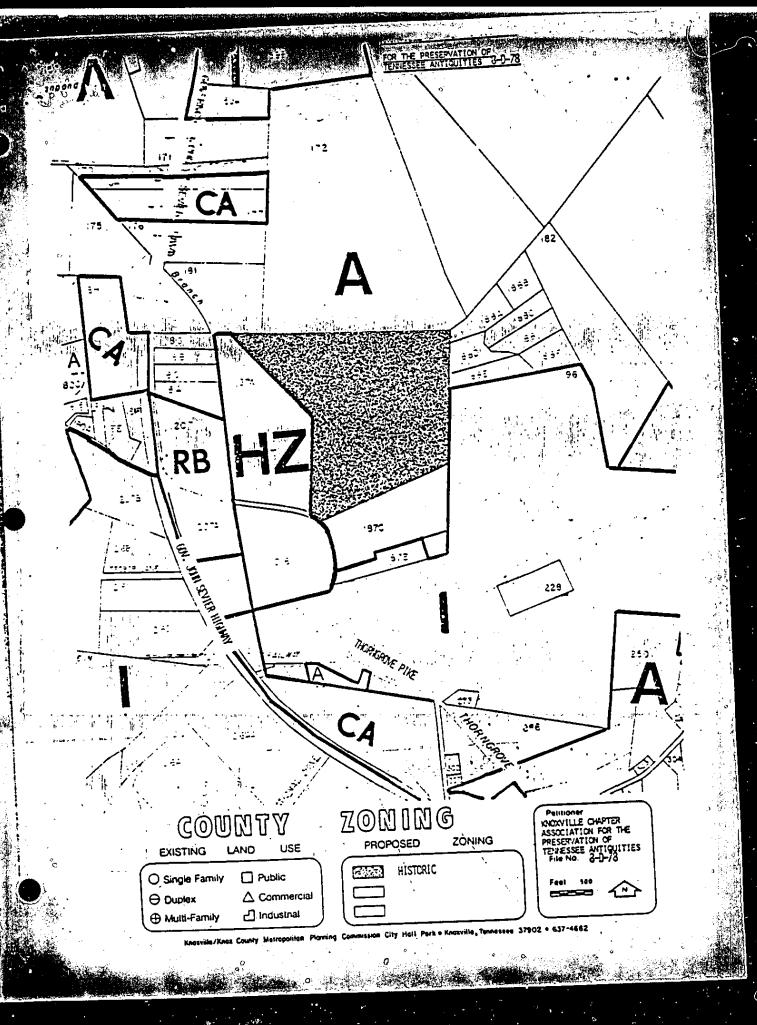
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REZONING

METROPOLITAN PLANNING COMMISSION REPORT

KNOXVILLE CHAPTER ASSOCIATION FOR FILE NO THE PRESERVATION OF TENNESSEE ANTIQUITIES INC.	
NAME OF APPLICANT:	
WALESTETTON, (City) (County) X MEETING DATE: August 10, 1978	
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PRESENT ZONING: Agriculture zone	
ZONING REQUESTED: Historic Zone	
STREET/ROAD LOCATION: - THORNGROVE PIKE	
EXISTING LAND USE: Open space with a residence	
SIZE OF TRACT: 46 3 acres EXTENSION OF ZONE: Yes	
PROPOSED USE: To become a part of the Ramsey House Historic District	
PROPOSED USE: 10 become a bart of the Ramsey roots	
ZONING HISTORY: No previous applications noted for this property.	1
DESCRIPTION OF PROPERTY:	•
Fronting approx. 160' north east side Thorngrove Pike by a depth east side approx. 2359' west side depth approx. 1927' rear approx. 1685' being approx. 1380' east Gov. John Sevier Highway, all of parcel 137, County Map 58. SURROUNDING LAND USE AND ZONING:	
Property west of the site is zoned historic and is occupied by the Ramsey House Historic site. Property north of the site is Agriculture and is in open space use. Property south and south east of the site is zoned Agriculture and Industrial and is occupied by rock quarrying operations and open space.	,
ACCESSIBILITY:	
Access to the site is via Thorngrove Pike, a collector facility with 34' ROW width and an 18' pavement width.	• •
COMMUNITY FACILITIES:	
Water - East Knox Utility District provides water via a 6" line in Thorngrove Pike ROW Sewer - On-site sewage disposal would be required Fire - Subscription fire service is available	•
STAFE DECOMMENDATION: APPROVE because:	

This would permit the addition of property to the present Ramsey House Historic Zone which was a part of the original Ramsey House Farm.



REPORT TO COUNTY COMMISSION August 25, 1978

KNOXVILLE CHAPTER ASSOCIATION FOR THE PRESERVATION OF TENNESSEE ANTIQUITIE File No. 8-D-78

MPC RECOMMENDATION: APPROVE

HEARING BY MPC ON: August 10, 1978
PUBLISHED IN: News Sentinel on July 28, 1978

HEARING BY COUNTY COMMISSION ON: September 19, 1978 PUBLISHED IN: News Jentinel on August 20, 1978

Mrs: Thomas Stone 3530 Talahi Drive

Knoxville, Tennessee 37919

ENGINELE/ENGL COUNTY NETROPOLITAN PLANNING COPPLISSION

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HISTORICAL OVERLAY ZONING APPLICATION

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City Council

□ Appeal

County Commission

File No: 9-B-88-RZ RAMSEY HOUSE-APTA Hearing by MPC on: October 13, 1988
Published in: News Sentinel Sept. 29 '88

MPC RECOMMENDATION: Approve Agricultural and HZ. Historical Overlay Zones

MPC Vote Count: 13-0

APPLICANT'S REQUEST:

From: RESIDENTIAL B & HZ HISTORICAL OVERLAY ZONES

AGRICULTURAL AND HZ HISTORICAL OVERLAY ZONES To:

Location: N/S Thorngrove Pk., E/S Gov. John Sevier Hwy.

Acreage: 92 acres

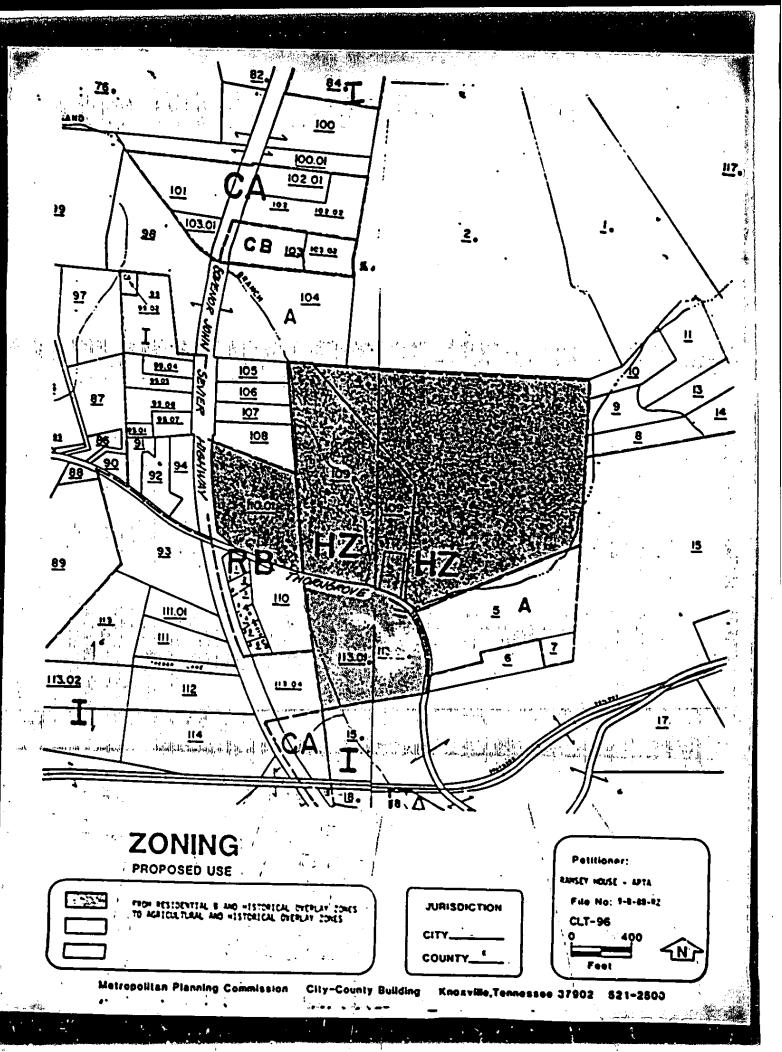
Legislative Hearing on: November 21, 1938 Published in: News Sentinel October 19, 1988

Comments:

Ramsey House c/o Joyce W. Fowler Thorngrove Pk. Knoxville, TN

KNOXVILLE/KNOX COUNTY METROPOLITAN PLANNING COMMISSION REZONING REPORT

	toner,	*****
	FILE NO. 9	-B-88-RZ
•	MEETING DATE_	9-8-88
NAME OF APPLICANT RAMSEY HOUSE - APTA		
LOCATION North side Thorngrove Pk., east side Go	ov. John Sevier Hwy	•
PRESENT ZONING Residential B & HZ Historical Over ZONING REQUESTED Agricultural and HZ Historical Ox	MAP NO.	96/97
EXISTING LAND USE Vacant		
APPX. SIZE OF TRACT 92 acres	EXTENSION OF ZONE	Yes
PROPOSED USE Historic Ramsey house and grounds	DENSITY PROPOSED_	NA NA
HISTORY OF ZONING None noted		
DESCRIPTION OF PROPERTY: Fronting appx. 670' east fronting appx. 1510' north side and 1300' south side epth north side appx. 1625', south side depth appx 2600', all of parcels 11.01, 4, 109, 3, 113.01, CL Plan.	de Thorngrove Pk. by	y ana average
SURROUNDING LAND USE AND ZONING Property in the ar and CB commercial, RB residential and A agricultura consists of multi-family units, single-family house commercial activities and industrial uses.	. Description to	the sees
ACCESSIBILITY		
Access is via Gov. John Sevier Hwy., an arterial fa		
UTILITIES: Water Source Knox Chapman Utility Dist	Pipe Size 2"	The character of the second
Sewer Source Knox Chapman Utility Dist	. Pipe Size 8"	Marie Landing Company
STAFF RECOMMENDATION APPROVE because the request is development of the property and protects historic structure citizens to enjoy and appreciate.	s consistent with t bructures of this o	he comunity for



MPC MINUTES

The Metropolitan Planning Commission met in regular session on October 13, 1988 at 1:30 p.m. in the Main Assembly Room of the City-County Building, Main Avenue, Knoxville, Tennessee. Members present were:

Mr. Jim Hubbs Mr. Ron Davis *Mark Margetts *Ms. Anna Dirl Mrs. Marge Ervin Mrs. Joan Allen Mr. Jeff Fletcher, Chairman tion of the state

Mr. Dott Baker Mr. William Knight Mrs. Elizabeth Henry Ms. Imogene King Mrs. Catherine Rogers Mr. Richard Graf

Arrived later in the meeting.

9-B-88-RZ - RAMSEY HOUSE-APTA - NORTH SIDE THORNGROVE PK., EAST SIDE GOV. JOHN SEVIER HWY. - Rezoning from Residential B Zone to Agricultural and HZ, Historical Overlay Zone. Fronting appx. 670' east side Gov. John Sevier Hwy., fronting appx. 1510' north side and 1300' south side Thorngrove Pk. by an average depth north side appx. 1625', south side depth appx. 760', average width appx. 2600', all of parcels 11.01, 4, 109, 3, 6 113.01, CLT Map 96, Ramsey Small Area Plan.

STAFF RECOMMENDATION APPROVE because the request is consistent with the development of the property and protects historic structures of this community for future citizens to enjoy and appreciate.

MOTION AND SECOND WAS HADE TO APPROVE. MOTION CARRIED 13-0. PETITION APPROVED.

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