



### APPLICATION FOR CERTIFICATE OF APPROPRIATENESS

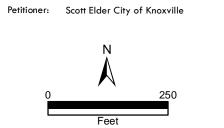


217 E. Scott Ave. 37917

Old North Knoxville H

Original Print Date: 10/12/2022

Knoxville/Knox County Planning -- Historic Zoning Commission





## **Staff Report**

### **Knoxville Historic Zoning Commission**

File Number: 10-F-22-HZ

Meeting: 10/20/2022

Applicant: Scott Elder City of Knoxville

Owner: Sean Eric Imfeld

### **Property Information**

**Location:** 217 E. Scott Ave. Parcel ID 81 K F 034

**District:** Old North Knoxville H

**Zoning:** RN-2 (Single-Family Residential Neighborhood)

Description: Queen Anne, c.1910

Two-story frame residence with a side-gable roof clad in asphalt shingles, an exterior of vinyl siding, and a brick foundation. Enclosed porch extends the full length of the façade. Multiple secondary entries.

### **Description of Work**

Level IV Demolition/Relocation of Contributing Structure

Demolition of primary structure and associated secondary structures. Main structure has been determined to be an "unfit dwelling by the Public Officer and has been placarded as unfit for human habitation" due to deferred maintenance and multiple violations of the 2018 International Property Maintenance Code. Demolition is requested by City of Knoxville Neighborhood Codes Enforcement following a 120-day repair/demolition order at the 9/30/2022 Public Officer Hearing.

### **Applicable Design Guidelines**

Old North Knoxville Design Guidelines, adopted by the Knoxville City Council on November 25, 2004.

The Old North Knoxville design guidelines lack specific guidelines relating to demolition. Guidance for demolition from other overlays is displayed below. These design guidelines are not the adopted guidelines for Old North Knoxville, but can assist in guiding a discussion of the proposed demolition.

#### Fourth & Gill H Overlay:

Demolition creates a permanent change in the historic district, removing part of the neighborhood's historic and architectural significance. Demolition should only be considered when all other opportunities have been discounted.

- 1. Demolition of any original feature or part of a historic building should be avoided.
- 2. Demolition of any building which contributes to the historic or architectural significance of the Fourth & Gill neighborhood should not occur unless public health and safety require the removal of the building or structure.
- 3. Demolition may be considered if the building does not contribute to the historical or architectural character of the district.

#### Fort Sanders NC Overlay:

1. Physical Condition: The Historic Zoning Commission may allow demolition of a building that has been condemned by the City of Knoxville for structural reasons. Demolition may also be allowed if the Historic Zoning Commission finds that structural problems and the costs to address those problems warrant demolition; the decision shall be

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based on an assessment by a licensed structural engineer or architect.

2. Architectural Integrity: The Historic Zoning Commission may allow demolition if the original design is so compromised that historic architectural integrity is lost and cannot, in the Commission's view, be reasonably reestablished.

#### **Comments**

N/A

### **Staff Findings**

- 1. 217 E. Scott Ave is listed as a contributing resource the ONK local historic overlay, with a designation dating to 1981, and to the ONK National Register Historic District, with a determination made in 1992.
- 2. The original form of the house is obscured by multiple additions to the front, side, and rear elevations. The house also features multiple secondary entrances to provide access to interior apartments, an exterior of vinyl siding, non-historic replacement windows, and an enclosed front porch which would not meet adopted design guidelines.
- 3. The City of Knoxville has determined that the structure is a hazard to public health and safety, reflected in the Public Officer's determination of the house as an unfit dwelling for human habitation. Basic visual assessment of the building's exterior shows missing fascia, exposed roof elements, cracked and open foundation elements, and vegetation leading to moisture issues on the foundation and siding. City and HZC staff have not evaluated the house's interior.
- 4. The National Register definition of architectural integrity is defined by seven aspects: location, design, setting, materials, workmanship, feeling, and association. Properties determined to be contributing or non-contributing resources to a National Register Historic District are typically evaluated by exterior characteristics only, so the following determination does not take into account any original interior features which may remain. In the opinion of staff, the house would be considered a non-contributing resource if re-evaluated for the NR district or the local overlay (specifically, it lacks integrity of design, materials, workmanship, and feeling). Current exterior modifications to the house (and a lack of documentation of the original design) would make restoration of the house's original elements challenging or conjectural.
- 5. The existing house is large in footprint, compatible in scale with the high-style, larger Queen Anne examples on E. Scott and E. Oklahoma Avenues. A new house constructed on the lot would need to adhere to ONK guidelines for contextual height, scale, and massing, and may require variances from the base zoning to remain compatible with the neighborhood context.
- 6. Demolition of the house will not ensure resolution of all issues associated with the Public Officer determination (unpaid City taxes, owner not residing on the property, etc). If a COA is granted by the HZC and a demolition permit is secured for the house, the lot could remain vacant and potentially blighted for an undetermined amount of time.
- 7. Public input is not involved in the process of requesting or issuing demolition permits. Other than the Public Officer Hearing, the Historic Zoning Commission is the primary avenue for public/neighborhood input in the demolition of a historic house which once contributed to the neighborhood's overall integrity.

### Staff Recommendation

Staff recommends a 30-day postponement of reviewing the proposed demolition, to allow further opportunity for neighborhood input and any potential solutions to ensure thorough review and documentation of the extant historic house, salvage of any remaining architectural features, and compatible new construction on the lot.

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### DESIGN REVIEW REQUEST

	□ DOWN	ITOWN DESIGN (DK)				
Planning	■ HISTO	RIC ZONING (H)				
KNOXVILLE   KNOX COUNTY		HOUSING (IH)				
City of Knoxville						
Applicant						
September 26, 2022	Octob	per 20th, 2022	10-F-22-HZ			
Date Filed	Meeti	ng Date (if applicable)		File Numl	File Number(s)	
CORRESPONDENCE						
All correspondence related to this				listed below.		
☐ Owner ☐ Contractor ☐ E	ngineer					
Scott Elder		•	of Knoxville			
Name			Company			
400 Main Street		Kno	xville	TN	37902	
Address		City		State	Zip	
865-215-2126	selde	selder@knoxvilletn.gov				
Phone	Email					
CURRENT PROPERTY	INFO					
Sean Eric Imfeld		Same			NA	
Owner Name (if different from app	licant)	Owner Address		(	Owner Phone	
217 E. Scott Avenue			081KF03	34		
Property Address			Parcel ID			
Old North Knoxville			RN-2 / F	1		
Neighborhood			Zoning			
AUTHORIZATION						
Lindsay Crockett		Lindsay Crockett		9.26.22		
Staff Signature		Please Print		ı	Date	
		Scott Elder			September 26, 2022	
Applicant Signature		Please Print			Date	

### **REQUEST**

DOWNTOWN DESIGN	Level 1:  ☐ Signs ☐ Alteration of an existing building/structure  Level 2: ☐ Addition to an existing building/structure  Level 3:						
10 V	☐ Construction of new building/structure ☐ Site design, parking, plazas, landscape  See required Downtown Design attachment for more details.						
N							
DO	☐ Brief description of work:						
HISTORIC ZONING	Level 1: Signs Routine repair of siding, windows, roof, or other features, in-kind; Installation of gutters, storm windows/doors Level 2: Major repair, removal, or replacement of architectural elements or materials Additions and accessory structures Level 3: Construction of a new primary building Level 4: Relocation of a contributing structure Demolition of a contributing structure  See required Historic Zoning attachment for more details. Brief description of work: Demolition of severely dilapidated single-family house and associated accessory structures. The main structure has been deemed as an unfit dwelling by the Public Hearing Officer and has been placarded as unfit for human habitation due to lack of action required to bring the building into compliance with the 2018 International Property Maintenance Code.						
INFILL HOUSING	Level 1:  Driveways, parking pads, access point, garages or similar facilities  Subdivisions  Level 2:  Additions visible from the primary street  Changes to porches visible from the primary street  Level 3:  New primary structure  Site built  Modular  Multi-Sectional  See required Infill Housing attachment for more details.  Brief description of work:						
STAFF USE ONLY	ATTACHMENTS  Downtown Design Checklist Historic Zoning Design Checklist Infill Housing Design Checklist ADDITIONAL REQUIREMENTS Property Owners / Option Holders  Level 1: \$50 • Level 2: \$100 • Level 3: \$250 • Level 4: \$500	FEE 1:  N/A - City project  FEE 2:  FEE 3:	TOTAL:				

# G. 217 EAST SCOTT AVENUE INCLUDING ACCESSORY STRUCTURES PROPERTY IDENTIFICATION NO: 081KF034

### **OWNERS AND OTHER INTERESTED PARTIES:**

SEAN ERIC IMFELD 217 EAST SCOTT AVENUE KNOXVILLE, TN 37917

### **VIOLATIONS:**

EXTERIOR, FOUNDATION, ROOFING, ELECTRICAL

#### **OWNER SINCE:**

DEC. 5, 2013

#### **FEES:**

1 LOT BILL - \$170.00

INSPECTOR: R. WYATT

DATE INSPECTED: AUG. 13, 2015 DATE CONDEMNED: AUG. 31, 2022 LAST INSPECTED: JUN. 8, 2022

CITY TAXES: **UNPAID 2015 - \$11,768.84** CTY TAXES: **UNPAID 2020 - \$3,132.85** 

PERMITS: **NONE** ZONING: **RN-2/H** 

- \* PER LINDSAY CROCKETT HZC MEMO PROPERTY IS A CONTRIBUTING STRUCTURE IN THE OLD NORTH KNOX NATIONAL REGISTER HISTORIC DISTRICT AND HISTORIC OVERLAY.
- \*\*PUBLIC OFFICER ISSUED A 60 DAY REPAIR ONLY ORDER INCLUDING ACCESSORY STRUCTURES AT 4/1/22 HEARING.

### **Result:**

120 day repair/demolition order including accessory structures







Photos taken by Neighborhood Codes Enforcement





Photos taken by Neighborhood Codes Enforcement





Photos taken by Neighborhood Codes Enforcement





Photos taken by Neighborhood Codes Enforcement

Photos taken by HZC staff





Photos taken by HZC staff





Photos taken by HZC staff

ONK Overlay Designation Report: September 1981



# OLD NORTH KNOXVILLE

P.O. Box 3734, Knoxville, Tennessee, 37917, 637-4730

Inventory Of Each Structure Included In Old North Knoxville's H-1 Zoning Request With The Age Of That Structure

- 211 E. Scott Ave. (1910) Two story modified Queen Anne, horizontal siding, wood trim, gable roof, brick chimney, full front porch with columns.
- 214 E. Scott Ave. (1920) One story modified Quee Anne, clapboard siding, wood trim, hip roof with gable, front porch, decorative gable end.
- 215 E. Scott Ave. (1910) Two story , clapboard siding, wood trim, tiled gable roof, brick chimney, full front porch with pediment roof.
- 217 E. Scott Ave. (1910) Two story , clapboard siding, wood trim, gable roof.
- 218 E. Scott Ave. (1910) Two story , clapboard siding, wood trim, gable roof with decorative windows at ends, corner porch with columns.
- 224 E. Scott Ave. (1910) One story modified Queen Anne, clapboard siding, wood trim, gable roof, two chimneys, corner porch with columns and railing.
- 228 E. Scott Ave. (1910) One story modified Queen Anne, shingle siding, hip roof with gables, dormer, three chimneys, front porch.
- 229 E. Scott Ave. (1910) Two story rectangular, clapboard siding, wood trim, hip roof, gambrel roof with arch cut-out of end projected over second floor porch, full front porch with columns, decorative entry.
- 232 E. Scott Ave. (1902) Two story modified Queen Anne, shingle siding, wood trim, gable roof, corner porch.
- 235 E. Scott Ave. ( ? ) Two story brick bungalow, wood trim, hip roof, full front porch with carport extension.
- 236 E. Scott Ave. (1910) One story cottage , clapboard siding, wood trim, gable roof with decorative ends, two chim eys, front porch.
- 240 E. Scott Ave. (1910) Two story modified Queen Anne, clapboard siding, wood trim, gable roof, corner porch with conical roof at corner.
- 241 E. Scott Ave. (1896) Two story Quee An e, clapboard siding, fishscale gables, gabled roof with two cupalos, one turret, all topped by folios, leaded glass, rounded corner porch.
- 302 E. Scott Ave. (1915) One story Queen A me cottage, horizontal siding, hip roof with gable, fromt porch.

# United States Department of the Interior National Park Service

1992

### National Register of Historic Places Continuation Sheet

Section number7	_ Page83_	Old North Knoxville Historic District

- 297. 211 East Scott Avenue. Queen Anne. (1909). Two story frame with aluminum siding. Hip roof with lower cross gables, asphalt shingle covering. Double hung one over one windows. One story full front porch with round wood columns, sawn wood balustrade. Interior offset brick chimney. Stuccoed foundation. Irregular plan. Sidelights and transom at front entry. Two story bay on front elevation. (C)
- 298. 214 East Scott Avenue. Queen Anne Cottage. (1903). One story frame with weatherboard wall covering. Hip roof with lower cross gables, asphalt shingle covering, imbricated wood shingles in gables and ornate bargeboard, dentils at eaves. Double hung one over one and cottage windows. One story one bay front porch with engaged Ionic columns and replacement aluminum columns. Two interior offset brick chimneys. Stuccoed foundation. Irregular plan. (C)
- 299. 215 East Scott Avenue. Queen Anne. (1908). Two story frame with aluminum siding. Hip with lower cross gable roof with asphalt shingle covering. Double hung one over one windows. One story three-quarter front porch with pedimented roof and square wood columns. Two interior offset brick chimneys. Brick foundation. Irregular plan. Oriel window and one story projecting bay on north elevation. Transom and sidelights at front entry. (C)
- 300. 217 East Scott Avenue. Altered Queen Anne. (1904). Two story frame with weatherboard wall covering. Hip roof with lower cross gables and asphalt shingle covering. Double hung one over one windows. Enclosed porch. Two interior offset brick chimneys. brick foundation. Irregular plan. Projecting bay on west elevation. (C)
- 301. 218 East Scott Avenue. E. W. Gillespie House. Colonial Revival. (1899). Two story frame with weatherboard wall covering. Front gable roof with asphalt shingle covering and Palladian window in gable. Double hung one over one windows with leaded cottage window on front elevation. One story wrap around front and side porch with wood posts with Doric capitals on brick piers. Interior central brick chimney. Brick foundation. Irregular plan. Recessed transom and sidelights at main front entry door, flush transom at other front entry. Balcony above porch. (C)